



● **Board of Directors**
Water Planning and Stewardship Committee

5/14/2019 Board Meeting

9-3

Subject

Update of Metropolitan's Emergency Storage Objective

Executive Summary

In February 2018, The Metropolitan Water District of Southern California (Metropolitan) and its member agencies embarked on a process to evaluate regional storage including how the storage programs performed during this post decade of drought and revisiting the size and management of Metropolitan's emergency storage reserve. This process aims to maximize the potential for optimizing performance and operations of Metropolitan's storage programs. As part of the process, a Workgroup comprised of Metropolitan staff and representatives from member agencies evaluated Metropolitan's emergency storage objective.

Metropolitan, in coordination with the Workgroup, completed the attached draft White Paper on emergency storage, which summarizes the progress to date in estimating a planning objective for the region's emergency storage.

Details

The White Paper reviews the history, policy, and criteria for evaluating a regional planning estimate for emergency storage. This evaluation prepares for major earthquake or other damage to the aqueducts that import water to Southern California. The emergency storage would allow Metropolitan to deliver reserve supplies to the member agencies to supplement local production. This would help avoid severe water shortages while one or more of the imported water aqueducts may be out of service.

The White Paper also describes the mechanisms the Workgroup employed, including: (1) updated emergency criteria, and (2) a revised methodology to evaluate emergency storage.

Updating emergency criteria involved revising the outage durations based on the latest seismic information, and revisiting retail water demands and locally available supplies within the service area. It also accounted for the member agencies' unique situations in identifying practicable ranges of reduction of retail water demands through conservation and production levels of local water supplies during an imported supply emergency outage.

The proposed emergency storage volume considers various combinations of criteria to determine an envelope of acceptable scenarios designed to prevent severe shortages during the outage. Under this approach, the Workgroup focused on a range of values from 520,000 to 830,000 acre-feet (AF). With input from the Workgroup, staff recommends increasing the emergency storage objective to 750,000 AF. This recommended volume would be distributed amongst the available capacities of in-region Department of Water Resources and Metropolitan surface reservoirs.

The recommended emergency storage volume of 750,000 AF is an increase from the current planning target of 630,000 AF. A longer outage period based on damage restoration analysis and a consideration of lower local supply production attributed to this recommended increase in emergency storage.

The emergency storage volume presented in the White Paper represents a planning estimate for the amount of water that Metropolitan would store for the region in preparation for a catastrophic earthquake or other disaster. It

is not intended to set a basis or a policy for allocating or apportioning storage for any individual member agency. Staff will review and incorporate additional Board and Workgroup feedback in finalizing the White Paper. Staff will transmit the final White Paper to the Board and the member agencies.

Staff proposes to revisit the emergency storage periodically, and incorporate the analysis into the Integrated Water Resources Plan update process. In addition, a detailed review of the spatial distribution of storage and operation of the distribution system will be part of Metropolitan’s continued efforts to evaluate the storage portfolio. This next phase of evaluating Metropolitan’s regional storage portfolio is expected to be completed by spring of 2020.

Policy

By Minute Item 50358, dated January 12, 2016, the Board adopted the 2015 Integrated Water Resources Plan Update, as set forth in Agenda Item 8-3 board letter.

By Minute Item 50473, dated May 10, 2016, the Board adopted the 2015 Urban Water Management Plan, as set forth in Agenda Item 8-6 board letter.

Fiscal Impact

None



Brad Coffey
Manager, Water Resource Management

5/1/2019
Date



Jeffrey Kightlinger
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5/1/2019
Date

Attachment 1 – Draft White Paper on Metropolitan’s Emergency Storage Objective (May 2019)

Ref# wrm12661707

2018 Evaluation of Regional Storage Portfolio

DRAFT Evaluation of Metropolitan's Emergency Storage Objective

SUMMARY

In February 2018, the Metropolitan Water District of Southern California (Metropolitan) and its member agencies embarked on a process for the Evaluation of Regional Storage Portfolio (ERSP) to maximize potential for performance and operations of Metropolitan's storage programs. As part of the ERSP process, a Workgroup comprised of Metropolitan staff and representatives from member agencies evaluated Metropolitan's Emergency Storage Objective (Emergency Storage).

This White Paper provides a summary of the history, policy, and criteria for evaluating a regional planning estimate for the Emergency Storage. This evaluation assumes major earthquake damage to the aqueducts that transport imported water supplies to Southern California. The Emergency Storage allows Metropolitan to deliver reserve supplies to the member agencies to supplement local production. This helps avoid severe water shortages during periods when the imported water aqueducts may be out of service.

This White Paper describes: (1) updating the emergency criteria, and (2) revising the methodology for calculating the Emergency Storage.

In the review and update of emergency criteria, the Workgroup considered the 2015 Integrated Water Resources Plan (IRP) and centered on the following:

- A retail water demand cutback of 25 to 35 percent appears reasonable, based on the level of conservation that the region achieved during the recent drought; and
- A six- and 12-month aggregated loss of 10 to 20 percent of local production reported in the IRP seems reasonable. This allows a contingency for some damage to local facilities and accommodates variable durations of local repairs.

The Workgroup discussion also led to a new concept of an "envelope of solutions" to estimate an appropriate Emergency Storage for the region. The envelope concept shifts from a single equation and volume for determining emergency storage. Instead, it considers various combinations of criteria to determine a range of acceptable scenarios for Emergency Storage. The prior methodology assumed a single region-wide scenario of conservation and local production loss. This envelope concept underscores member agencies' unique situations while taking into account their inputs in identifying practicable ranges of decreases in retail water demands and local production. The Workgroup focused on an acceptable range of Emergency Storage values from 520,000 to 830,000 acre-feet (AF).

Based on input from the process, staff recommends the following:

- The Emergency Storage Objective should increase from 630,000 AF to 750,000 AF. This level of storage would prevent severe water shortages to the region given new information on expected recovery durations.
- Metropolitan should revisit the Emergency Storage Objective periodically, possibly following the completion of any new IRP with the latest information on damage scenarios, local supplies, imported water demand, and attainable conservation.

DETAILED REPORT

Background

Metropolitan's need for Emergency Storage is based on the potential for major earthquake damage to the Colorado River Aqueduct, California Aqueduct, and Los Angeles Aqueduct. Metropolitan coordinates with the member agencies in setting the emergency criteria, which forms the basis for establishing the Emergency Storage. These criteria assume that damage from such a catastrophic event could render the aqueducts that transport imported water supplies to Southern California out of service, isolating the region from its imported water supplies. Metropolitan's objective is to provide regional emergency storage that could allow Metropolitan to deliver supplies to all its member agencies during this period of outage. The Emergency Storage allows Metropolitan to continue deliveries to its member agencies to supplement local water production and release from local storage. This helps avoid severe water shortages during periods when aqueducts are out of service. In addition to Emergency Storage, Metropolitan may draw from dry-year storage during an emergency, if necessary and available.

Metropolitan's emergency planning criteria were previously established and reported in the following documents:

1. Final Environmental Impact Report for the Eastside Reservoir (now named the Diamond Valley Lake) dated October 1991, which was adopted by the Board on September 24, 1991;
2. Southern California's [1996 Integrated Water Resources Plan](#), which was adopted by the Board on January 9, 1996;
3. Reports on Metropolitan Water Supplies dated February 2002 and March 2003;
4. [2006 IRP Implementation Report](#), which was presented to the Board on September 11, 2006 and transmitted on October 9, 2006;
5. [Metropolitan's Emergency Storage Requirement](#), a written report presented to the Board on May 11, 2010; and
6. The [2015 Urban Water Management Plan](#) dated June 2016, which was adopted by the Board on May 10, 2016.

Metropolitan's Current Emergency Criteria

Metropolitan's current emergency criteria provide for a six-month water supply at 75 percent of member agencies' retail demand under normal hydrologic conditions. Metropolitan's emergency plan outlines that under catastrophic loss of water supply the following actions will be implemented, which serve as the criteria for determining Metropolitan's Emergency Storage:

1. any existing interruptible water deliveries would be suspended;
2. firm supplies to member agencies would be restricted by a mandatory cutback of 25 percent from normal year retail demand levels;
3. water stored in the surface reservoirs and groundwater basins under Metropolitan's interruptible program would be made available;
4. full local groundwater production, recycled water, and local surface emergency storage reserve production would be sustained; and
5. Metropolitan would draw on its emergency storage as well as other available storage.

These emergency planning criteria were the basis for the current Metropolitan's Emergency Storage planning level of 630, 000 AF.

Review and Update of Metropolitan’s Emergency Criteria

The following sections detail the updated assumptions and changed conditions since the last evaluation of Emergency Storage in 2010. These include demand and supply forecasts developed for the 2015 IRP, updated studies on the potential for seismic damage and outage periods for the imported supply aqueducts, and flexibility improvements within Metropolitan’s distribution system implemented as a result of recent drought and supply challenges. This new information is critical to the review and update of the emergency criteria, which forms the basis for revising the Emergency Storage.

Outage Period Criteria

The outage period pertains to the amount of time the regional aqueducts that deliver imported water to Southern California may be out of service. This outage period is derived from the estimated restoration timelines based on the nature of potential damage to the aqueduct coupled with the operational ability to deliver supplies to the area served by that specific aqueduct. During an emergency outage period, Metropolitan’s member agencies will depend on previously stored imported and local supplies to supplement continued local production in meeting reduced levels of retail demands. It is acknowledged that some areas could be more impacted because they are primarily or exclusively fed by an imported aqueduct which is assumed to sustain damage. However, Metropolitan’s objective is to continue building and operating its system with flexibility to respond to various potential damage scenarios.

Recent Seismic Studies

In August 2015, Metropolitan, Los Angeles Department of Water and Power (LADWP), and California Department of Water Resources (DWR) formed the Seismic Resilience Water Supply Task Force (Task Force) for the purpose of collaborating on studies and mitigation measures to improve the reliability of imported water supplies to Southern California. The specific goals of the Task Force included:

- Revisiting historical assumptions regarding potential aqueduct outages;
- Establishing a common understanding about individual agency aqueduct vulnerability assessments, projected damage scenarios, and planning assumptions; and
- Discussing ideas for improving the resilience of Southern California’s imported water supplies through multi-agency cooperation.

Through exchange of information and ideas between the three agencies and experts from the industry and academia, the Task Force assessed potential aqueduct damage and restoration timeline for a M 7.8 earthquake on the San Andreas Fault. This scenario assumes severe damage to the Colorado River Aqueduct (CRA), the California Aqueduct, and the Los Angeles Aqueduct (LAA). A complete description of probable seismic damages and repair durations is presented in Metropolitan’s *“Seismic Resilience Water Supply Task Force Report No. 1536”* dated June 2017 (http://www.mwdh2o.com/PDF_About_Your_Water/Report1536_Final.pdf).

Table 1 presents a summary of the estimated outage duration under the earthquake scenario based on the nature of damage for each of the aqueducts.

Table 1
Estimated Outage Duration for Imported Supply Aqueducts (M 7.8 earthquake)

Aqueduct	Estimated Outage Duration
Colorado River Aqueduct	2 to 6 months (recovery of 80% CRA capacity) 3 to 5 years (recovery of 100% CRA capacity)
California Aqueduct: East Branch	12 to 24 months
California Aqueduct: West Branch	6 to 12 months
Los Angeles Aqueduct	18 months

Operational Flexibility

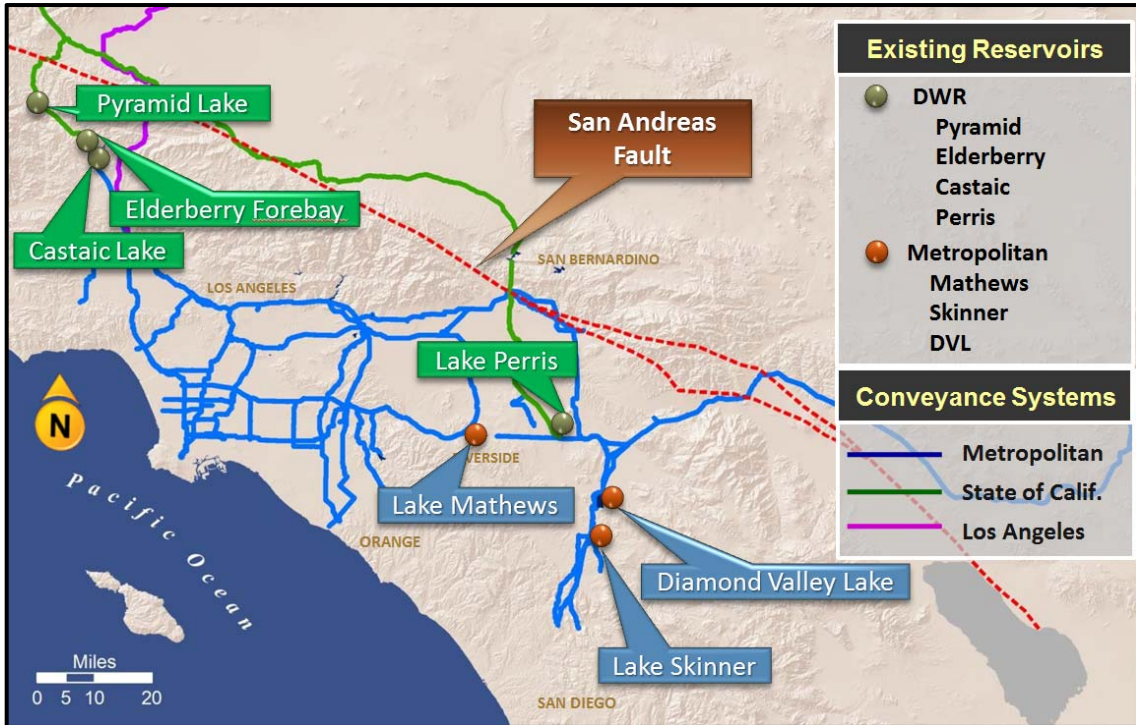
Metropolitan’s integrated system provides operational flexibility. The flexibility in Metropolitan’s distribution system was demonstrated during the unprecedented drought of 2014-2016. Facing consecutive years of low SWP supplies, Metropolitan pushed CRA and Diamond Valley Lake (DVL) supplies to areas that Metropolitan normally serves only with SWP supplies or at higher blend of SWP. Figure 1 illustrates Metropolitan’s operations during that period of extraordinary drought when SWP supplies were at a historic low. Metropolitan can utilize much of the same operational flexibility in its distribution system to facilitate movement of stored supplies during a prolonged outage. This flexibility combined with retail demand reduction through additional conservation and local production at appropriate levels will allow the region to meet its demands in most areas during emergency outages. Although it is not possible for Metropolitan to predict the specific damage to the system in an event of a catastrophic emergency, it seeks to ensure the most flexibility possible throughout the system to respond to different damage scenarios.

Figure 1
Metropolitan Operations during Extraordinary Drought Actions (2014-16)



During an emergency outage, previously stored imported supplies will be withdrawn to meet the region’s supplemental water needs. Emergency Storage is used first and dry-year storage is then used, if necessary and available. Figure 2 shows the locations of existing DWR and Metropolitan surface reservoirs in various parts of the region.

Figure 2
Existing DWR and Metropolitan Surface Reservoirs
South of the San Andreas Fault



Metropolitan can draw from emergency supplies stored in Castaic Lake, Elderberry Forebay, and Pyramid Lake during an outage to serve the western areas that previously received SWP water. A limited quantity of CRA supplies could also be available to these areas when 80 percent of the CRA capacity is restored within six months to supplement emergency water needs in this area. Metropolitan can also supply up to 50 cfs of water from Greg Avenue Pump Station to the far western portion of its service area while repairs to the three aqueducts are being completed. This operational flexibility is also useful in the event that stored water was not adequate within the Castaic/Pyramid system.

Metropolitan can draw from emergency supplies stored in DVL, Lake Skinner, Lake Mathews, and Perris Lake during an outage to serve the eastern areas that previously received CRA and SWP water. When the CRA is restored to 80 percent of capacity within six months, it could provide up to 960,000 acre-feet per year (AFY) of imported water to the region. This volume is more than the 15-year historic average (2003 to 2017) CRA delivery of approximately 885,000 AFY and more than the 2015 IRP CRA delivery target of 900,000 AFY for a normal year. During outages, portions of the eastern area are expected to continue to receive treated CRA and/or stored emergency supplies through Weymouth. Some areas that normally receive SWP water from the East Branch may be served by delivering DVL water to Mills through the Inland Feeder/Lakeview Pipeline intertie. Metropolitan recognizes that there are currently no options to supply

the Rialto Pipeline from emergency storage reservoirs during an outage of the East Branch of the California Aqueduct. However, water stored in Silverwood Lake (which is not included in Metropolitan's Emergency Storage portfolio) could be available to supply the Rialto Area as soon as repairs to damaged penstocks and pipelines downstream of Silverwood Lake are completed. This could likely require less time than repairs to the East Branch north of Silverwood Lake. In addition, other potential options to supply the Rialto region include several conceptual pump back operations and increased groundwater storage and extraction capacity for emergencies.

Metropolitan will continue to deliver treated water from stored emergency supplies during an outage and from imported supplies upon service restoration. Four of Metropolitan's five water treatment plants have redundant power feeds from the power provider. A project is currently underway to also equip the fifth plant with a redundant power feed. All five water treatment plants have backup emergency generators that support all treatment processes with the exception of ozone. Disinfection using chlorine would occur when the plants are reliant on generator power for treatment operations during a loss of utility power. Metropolitan maintains a minimum 30 day supply of chlorine in the region.

Updated Outage Criteria

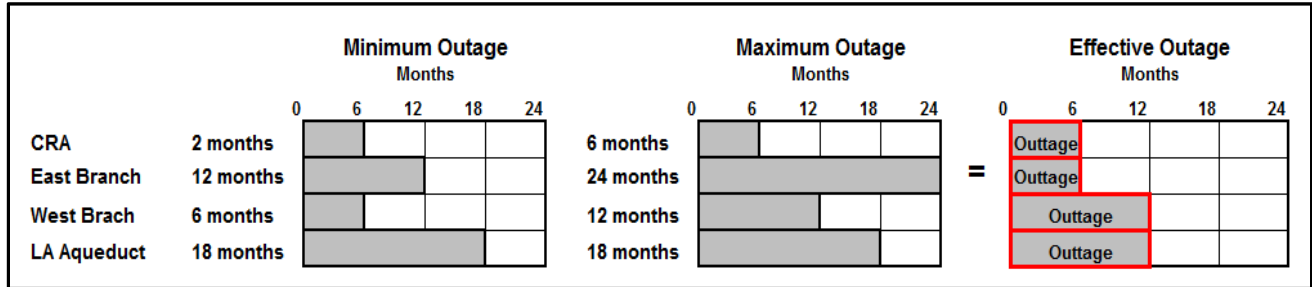
In updating the emergency outage criteria, the Workgroup considered both the duration of aqueduct repair based on the nature of potential seismic damage and recently demonstrated operational flexibilities of Metropolitan's distribution system.

Figure 3 shows the range of outage durations for the CRA, California Aqueduct East and West Branches, and the LAA. The effective outage period is then derived by accounting for the estimated durations of repair for each regional aqueduct coupled with the operational ability to deliver supplies to the area served by that specific aqueduct. In updating the outage period, the Workgroup considered the following operational assumptions:

- The estimated outage duration and repair of LAA under the earthquake scenario is 18 months. However, when the West Branch comes back in service within 12 months, it can supply water to LADWP through LA-35 while the LAA repairs continue.
 - ***Assumed outage period: 12 months for member agencies receiving supplies from West Branch and LAA.***
- The estimated outage duration and repair time of East Branch is 12 to 24 months. However, when 80 percent of the CRA capacity comes back in service within 6 months, CRA supplies would be available to many Metropolitan member agencies that normally receive SWP supplies. Thus, some areas that are normally served with water imported through the East Branch may be served with water imported through the CRA, using delivery of DVL water to Mills and several other options that should be evaluated in the Rialto area discussed above.
 - ***Assumed outage period: 6 months for member agencies receiving supplies from CRA and East Branch (with the exception of Rialto agencies).***

Using these assumptions, the effective new outage criteria presented in Figure 3 calls for storing supplemental supplies for 12 months in the West Branch and LAA areas (supplied by emergency storage in Castaic, Pyramid, and Elderberry) and 6 months in the CRA and East Branch areas (supplied by emergency storage in Perris, Skinner, Mathews, and DVL). In addition to the 12-month stored emergency supplies, West Branch areas could also be served with limited amounts of CRA supplies within 6 months to help meet demands in areas normally served with SWP supplies and higher blend areas. It is not possible to predict the specific damage to the system as a result of a catastrophic event. Therefore, system flexibility is important to ensure all supplies may be moved, if necessary and possible.

Figure 3
Updated Emergency Outage Criteria



Retail Demand Cut Back Criteria

Demand Projection

The first step in calculating the Emergency Storage is to determine the total amount of emergency retail water demand at the member agency level. The Emergency Storage is intended to reflect estimated supplemental water demands on Metropolitan during an emergency outage now updated to a period of 6 or 12 months. Thus, the aggregate of emergency retail demand is used to determine the aggregate supplemental demands on Metropolitan during such emergency, which excludes non-firm deliveries. Those deliveries are assumed to be suspended during an outage, as shown in Table 2.

Calculations of the emergency retail demand are provided for the year 2018 based on forecasts reported in the 2015 IRP. The retail demands in Table 2 were calculated at the member agency level. The numbers shown in this table represent the aggregate total retail demand (M&I and agricultural), replenishment, and seawater barrier demands over the emergency outage period considered. The total retail demands are based on forecasts from the Southern California Association of Government’s (SCAG) 2012 Regional Transportation Plan/Sustainable Community Strategy and from the San Diego County Association of Government’s (SANDAG) Series 13: 2050 Regional Growth Forecast (October 2013) forecast. The SCAG and SANDAG regional growth forecasts are the core assumptions in the econometric demand modeling for Metropolitan’s 2015 IRP.

Table 2
Firm Retail Demands (Average Year)
(Acre-Feet)

	2018 Demands for 6-months and 12-months⁽¹⁾
Total Retail Demand	2,735,617
Replenishment	(197,103)
Seawater Barrier	(52,000)
Firm Retail Demand	2,486,514

Note: (1) Retail demands are assessed for the 6-month outage period for member agencies receiving supplies from CRA and East Branch, and 12-months for member agencies receiving supplies from West Branch and LAA (see Attachment A).

Reduced Retail Demands during Emergency Outage

The next step in calculating the emergency storage demand on Metropolitan is to subtract a percentage reduction, or cutback, in water use from the retail demands. For illustrative purposes, Table 3 below shows the resulting reduction in retail demands during emergency outage after a cutback of 25 percent is imposed on the 2018 average condition retail demands. The retail demands in Table 3 are calculated at the member agency level. The numbers represent the aggregated total over the emergency outage period considered.

The assumption of a 25 percent retail demand cutback is a planning criterion that is consistent with previous Metropolitan studies that showed overall outdoor water use at approximately 30 percent. That cutback criterion is also consistent with the Public Policy Institute of California (PPIC) report (*Building Drought Resilience in California’s Cities and Suburbs, June 2017*) based on lessons learned during drought. A higher level of austerity, public awareness, and a likely emergency declaration during an outage may support a higher cut back through additional conservation actions.

Table 3
Retail Level Emergency Demands (Average Year)
 (Acre-Feet)

	2018 Demands for 6-months and 12-months⁽¹⁾
Firm Retail Demand	2,486,514
25% Reduction (Cutback)	(621,629)
100% IAWP Reduction	N/A
Retail Demand during Emergency	1,864,885

Note: (1) Retail demands are assessed for the 6-month outage period for member agencies receiving supplies from CRA and East Branch, and 12-months for member agencies receiving supplies from West Branch and LAA (see Attachment A).

Local Production Level Criteria

The next step in calculating the Emergency Storage is to determine the amount of local supplies (local production of in-region supplies and release from local storage) available to meet retail demands at the member agency level. The local production represents the member agencies’ highest potential production from the various types of supplies available within their service areas with consideration to each member agency’s supply, capacity, and demand limitations. For this evaluation, the year 2018 forecast from the 2015 IRP is initially used to estimate the local production for the 6-month and 12-month emergency outage periods. In addition, Metropolitan also considered the factors that could limit each member agency’s local supplies production. These include:

- Supply limitation – Considers all supplies available during an emergency outage (including additional groundwater rights, allowable over pumping in the basin, or similar mechanism if available and needed)
- Capacity limitation – Considers all available local production capacity (including extra well capacities to produce the any additional groundwater supplies if available and needed)
- Demand limitation – Considers the projected demand during the outage period (to determine the needed supplies from local and supplemental sources)

The Unused Local Production represents the aggregated production of individual member agencies above what is needed to meet their demands. In contrast, the Effective Local Production is the aggregated amount of locally available supplies that are produced to meet the reduced retail demands during an emergency outage. The Effective Local Production is derived by subtracting Unused Local Production from the aggregate total local production. For planning purposes in determining the Emergency Storage for the region, the Effective Local Production is calculated with the assumption that locally available supplies will be used only within the producing member agency's service areas and not be used or exported to meet the demands of other agencies. However, in real emergency outages, it is likely that member agencies would implement region-wide and inter-agency coordination for the most efficient operation and use of available supplies.

As part of evaluating the Effective Local Production, Metropolitan also assessed the additional local groundwater that could be theoretically produced and local surface storage that could be reasonably available during an emergency outage. This evaluation revealed that additional groundwater supplies, while theoretically available, could not be produced due to one or a combination of limiting factors. The local surface storage, on the other hand, includes all reasonably available surface water storage that the member agency could produce and use within its service area during extended shortages. The Local Surface Storage in Table 4 includes SDCWA's calculated Emergency Storage Requirement of 20,000 AF (as reported to their Water Planning Committee in July 18, 2018) and a portion of its carryover storage. Under the Carryover Storage Policy Guidelines, included in SDCWA's Water Shortage Contingency Plan Appendix A dated August 2017, SDCWA will maintain a carryover target volume of 70,000 AF and a maximum of 100,000 AF to be utilized over five consecutive dry-years. During an emergency outage, the region will most likely draw supplies from all reasonably available storage to meet demands. This evaluation reasonably assumes that in addition to its emergency storage, one-fifth of SDCWA's 70,000 AF target carryover storage, amounting to 14,000 AF, would be available for a catastrophic emergency outage based on the low likelihood that that all carryover supplies would have been withdrawn over multiple dry-years.

Table 4 shows the aggregate total for each type of locally available supplies over the emergency outage period considered. For illustrative purposes for 2018, Table 4 also presents the local production at 100 percent, 90 percent, and 80 percent. The LAA production is excluded from this calculation because the Emergency Storage assumes the loss of all imported water supplies. The member agency local production data is included as Attachment A.

Table 4
Effective Local Production
(Acre-Feet)

	2018		
	Local Production for 6-months and 12-months⁽¹⁾		
	At 100%	At 90%	At 80%
Groundwater	832,000	748,800	665,600
Surface Water	54,935	49,442	43,948
Local Surface Storage ⁽²⁾	34,000	30,600	27,200
Recycling and GW Recovery	353,797	318,417	283,038
Seawater Desalination	25,319	22,787	20,255
Los Angeles Aqueduct	0	0	0
Other	13,100	11,790	10,480
<i>IRP Targets⁽³⁾</i>	18,087	18,087	18,087
<i>Subtotal Local Production</i>	1,331,238	1,199,923	1,068,608
Unused Local Production	(152,021)	(86,449)	(31,056)
Effective Local Production	1,179,216	1,113,474	1,037,551

Note: (1) Local production are assessed for the 6-month outage period for member agencies receiving supplies from CRA and East Branch, and 12-months for member agencies receiving supplies from West Branch and LAA 9 (see Attachment A).

(2) Local Surface Storage is comprised of emergency storage plus reasonably available storage above emergency.

(3) Conservation and locally available supply targets from the 2015 IRP for Year 2018.

Emergency Demands on Metropolitan

The final step in calculating the Emergency Storage is to subtract the Effective Local Production from the retail demands during an emergency outage for each member agency. The resulting difference represents the supplemental water demands on Metropolitan during an outage period. This is the Emergency Storage planning level for the region. Table 5 shows the aggregated totals at varying local production levels for 2018. The table below illustrates that the emergency demand on Metropolitan, and in effect the Emergency Storage, increases as Effective Local Production decreases under the 90 percent and 80 percent scenarios.

Table 5
Emergency Demands on Metropolitan
(Acre-Feet)

	Local Production		
	At 100%	At 90%	At 80%
Retail Demand during Emergency	1,864,885	1,864,885	1,864,885
Effective Local Production	(1,179,216)	(1,113,474)	(1,037,551)
Metropolitan Emergency Demand	685,666	751,411	827,334

Sensitivity Analysis

A sensitivity analysis of retail cutback and loss of local supplies were conducted. To explore the sensitivities of the Emergency Storage from these two criteria, Metropolitan evaluated various percentages of demand cut backs and levels of local production. Table 6 shows the resulting Emergency Storage at various combinations of retail demand cutback and local production levels. This matrix of emergency storage values presents retail demand cut backs of 0 percent, 25 percent, 35 percent, and 50 percent and local production levels of 100 percent, 90 percent, and 80 percent.

Table 6
Range of Potential Emergency Storage Objectives for Year 2018
 (Acre-Feet)

Local Production Level	Retail Demand Cutback			
	0%	25%	35%	50%
100%	1,176,600	685,700	513,300	294,000
90%	1,286,600	751,400	570,700	332,300
80%	1,417,900	827,300	636,300	377,300

Envelope Concept for Metropolitan’s Emergency Storage Objective

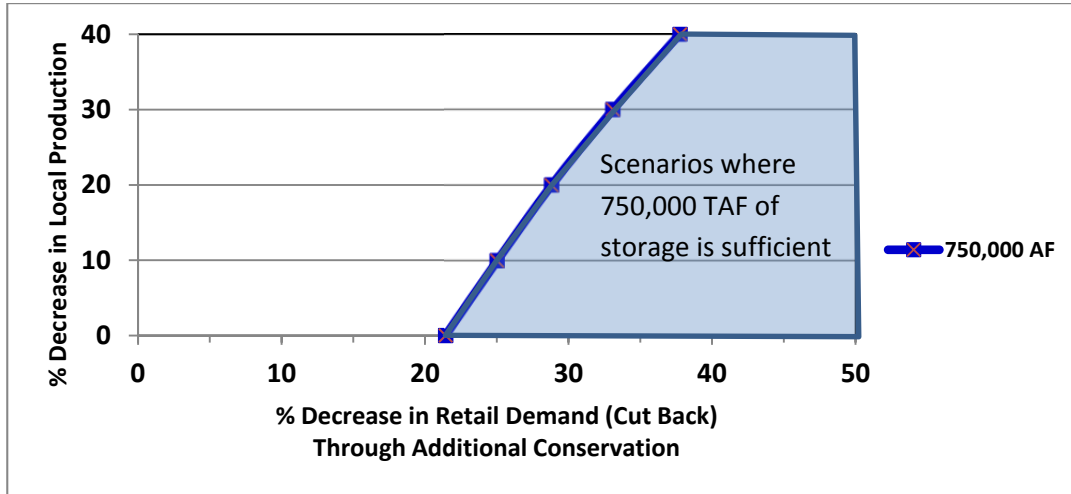
Rather than considering a specific region-wide scenario of conservation and local production loss, the Workgroup discussion led to the development of a range of emergency storage values that could provide reliability during the outage period. The concept of an envelope of solutions emerged, with the idea that an envelope of solutions will yield an appropriate Emergency Storage for the region. The Emergency Storage, in turn, could be achieved through various combinations of (1) retail demand cutback from achievable conservation and (2) local production level taking into account potential damages to local facilities. This envelope concept underscores member agencies’ individual and unique situations while taking into account their inputs in identifying practicable ranges of decreases in retail demand and local production.

For the retail demand cut back, most member agencies considered the 25 to 35 percent range to be reasonable. This range is based on the level of conservation that the region was able to achieve during the recent drought. For the local production, several member agencies expected some damage to local facilities during the earthquake. In addition, Metropolitan acknowledges that retail demand cutback may also lead to reduction of non-potable recycled water use. Thus, for local production, the Workgroup focused on a range from 80 percent to 100 percent of the member agencies’ reported local production in the 2015 IRP. This would allow contingency planning for uncertainties in damage to local facilities and accommodate different durations of local repairs. This is a modification from the previous assumption of full local production at the IRP level during an outage period.

As indicated in Table 6, a scenario using the criteria of 25 percent retail demand cut back and 100 percent local production level yield an estimated Emergency Storage of 686,000 AF for year 2018. However, the Workgroup focused on an envelope of alternatives for Emergency Storage that could provide reliability during the outage period. The same table matrix of values above highlights the range from 520,000 to 830,000 AF. Within this range, an Emergency Storage of 750,000 AF is recommended. This level of storage would prevent severe water shortages in the region with practicable ranges of reduced demands through conservation and plausible levels of local production during an emergency outage. Figure 4 shows that the

Emergency Storage would be sufficient to cover various combinations of practicable ranges of decreases in retail demand and local production.

Figure 4
Emergency Storage Objective derived from the Envelope Concept



Allocation of Emergency Storage in Regional Reservoirs

Once the Emergency Storage is determined, it can then be allocated to the various surface reservoirs within the region, previously illustrated in Figure 2, south of the San Andreas Fault. The total storage capacity of existing DWR and Metropolitan surface reservoirs and the allocation to emergency storage, seasonal, regulatory, and drought carryover needs are shown in Table 7 through 11. For the DWR reservoirs, the values in the tables reflect the normal maximum operating and dead pool storages indicated in the DWR report “California State Water Project, Volume III, Storage Facilities, Bulletin 200” dated November 1974. For this evaluation, recreational waters in DWR reservoirs are assumed to be available for emergency use during outage periods. On a short-term basis for operational purposes, storage at any specific reservoir may be below these planning levels. When this happens, the emergency storage is shifted temporarily to any of the other existing reservoirs.

Department of Water Resources Surface Reservoirs

Table 7 below shows the five major reservoirs owned and operated by DWR in or near Metropolitan’s service area. Castaic Lake, Elderberry Forebay, and Pyramid Lake are located on the West Branch of the California Aqueduct. Silverwood Lake and Lake Perris are on the East Branch of the California Aqueduct. The total storage capacity of these five reservoirs is approximately 721,600 AF. When cost allocation factors from DWR Bulletin 132 Appendix B, Table B-2 are applied to the operational storage capacities, Metropolitan’s share of storage in the reservoirs is equivalent to 644,400 AF.

Table 7
Allocation of Storage Capacities in DWR Reservoirs
 (Acre-Feet)

Reservoir	Total Storage Capacity	Dead Storage	Storage Paid by Others	Storage Paid by Metropolitan
Pyramid Lake	169,900	4,800	7,000	158,100
Castaic Lake	323,700	18,600	12,500	292,600
Elderberry Forebay	28,200	800	1,100	26,300
Silverwood Lake	73,000	4,000	24,300	44,700
Lake Perris	126,800	4,100	0	122,700
Total	721,600	32,300	44,900	644,400

Source: California Department of Water Resources (1974). California State Water Project, Volume III, Storage Facilities, Bulletin 200, pages 294, 340, 367, 407, and 408.

From 2005 to 2017, DWR temporarily lowered the maximum storage elevation in Lake Perris because of seismic safety issues. This elevation change resulted in reduction of storage available to Metropolitan in Lake Perris, which was taken into account in past emergency storage evaluations. In 2018, the seismic retrofit of Lake Perris was completed, which restored storage to its full capacity. For purposes of the emergency storage analysis provided herein, it is assumed that 122,700 AF could be available to Metropolitan from Lake Perris. Furthermore, the Monterey Amendment, executed by the DWR and most of the State Water Contractors in 1995 and 1996, addresses the allocation of SWP water in times of shortage and deals with a number of other issues that facilitate more water management flexibility for Contractors.

Table 8 shows the distribution of Metropolitan's emergency storage in DWR reservoirs. Of the total 644,400 AF of storage in DWR Reservoirs that is for Metropolitan use, almost 381,000 AF of this amount is allocated to emergency storage and the remaining 263,600 AF is for seasonal, regulatory, and dry-year storage.

Silverwood Lake capacity does not add to the total Emergency Storage Capacity because of its location outside of major earthquake faults assumed for the emergency storage calculation methodology. However, Silverwood Lake could be available after a seismic event upon restoration of any damaged distribution system components downstream of the lake. It is expected that the portion of the distribution system downstream of the lake could be restored more expeditiously after an event due to its relatively short length, accessibility of the pipelines, and redundancies in the system.

Table 8
Allocation of Emergency Storage in DWR Reservoirs
 (Acre-Feet)

Reservoir	Metropolitan Storage Capacity	Seasonal, Regulatory and Dry-Year Storage	Emergency Storage Capacity
Pyramid Lake	158,100	0	158,100
Castaic Lake	292,600	153,900	138,700
Elderberry Forebay	26,300	0	26,300
Silverwood Lake	44,700	44,700	0
Lake Perris	122,700	65,000	57,700
Total	644,400	263,600	380,800

Metropolitan Surface Reservoirs

Table 9 shows the allocation of storage resources in Metropolitan's three major surface reservoirs, Lake Mathews, Lake Skinner, and DVL. These three reservoirs provide approximately 1,036,000 AF of total storage capacity to Metropolitan's service area.

Lake Mathews has available storage of approximately 178,500 AF and distributes CRA water to Riverside, Orange, Los Angeles, and San Bernardino counties. Lake Skinner has approximately 43,800 AF of available storage and receives CRA and SWP water for distribution to Riverside and San Diego counties. DVL is Southern California's largest reservoir with approximately 810,000 AF of total capacity, with 798,500 AF of available capacity to meet demands and provide emergency water supplies.

Table 9
Allocation of Storage Capacities in Metropolitan Reservoirs
 (Acre-Feet)

Reservoir	Total Storage Capacity	Dead Storage	Available Capacity
Lake Mathews	182,000	3,500	178,500
Lake Skinner	44,000	200	43,800
Diamond Valley Lake	810,000	11,500	798,500
Total	1,036,000	15,200	1,020,800

Table 10 shows the components of storage, including emergency, seasonal, regulatory, and dry-year storages, for all of Metropolitan's reservoirs. Under the recommended Emergency Storage of 750,000 AF, out of the roughly 1,021,000 AF of available Metropolitan storage capacity, approximately 369,200 AF are reserved for emergency storage, with the remaining storage capacity available for seasonal, regulatory, and dry-year storage.

Table 10
Allocation of Emergency Storage in Metropolitan Reservoirs
 (Acre-Feet)

Reservoir	Available Capacity	Emergency Storage Objective at 750 TAF	
		Seasonal, Regulatory and Drought Storage	Emergency Storage
Lake Mathews	178,500	100,000	78,500
Lake Skinner	43,800	10,000	33,800
Diamond Valley Lake	798,500	541,600	256,900
Total	1,020,800	651,600	369,200

Emergency Storage Capacities in DWR and Metropolitan Reservoirs

The Emergency Storage presented in this white paper is evaluated based on regional aggregation of retail demands and locally available supplies within the service area. The resulting Emergency Storage is assumed to be distributed amongst the available capacities within the existing DWR and Metropolitan surface reservoirs. During an outage, Metropolitan delivers supplement water to member agencies from previously stored emergency supplies, and dry-year supplies if necessary and available, based on the most effective operation of the distribution system under emergency conditions.

Table 11 presents the storage of emergency supplies in DWR Reservoirs, Lake Mathews, and Lake Skinner to be fixed quantities, with any remaining need reflected as changes in DVL’s emergency storage allocation under the recommended 750,000 AF of Emergency Storage.

Table 11
Allocation of Emergency Storage in Existing Reservoirs⁽¹⁾
 (Acre-Feet)

Reservoir	Emergency Storage Objective at 750 TAF
Pyramid Lake	158,100
Castaic Lake	138,700
Elderberry Forebay	26,300
Lake Perris	57,700
Lake Mathews	78,500
Lake Skinner	33,800
Diamond Valley Lake	256,900
Total	750,000

Note: (1) This allocation provides operational guidance but does not create a minimum emergency storage volume in any single reservoir.

Conclusion

This white paper summarizes the progress to date of the Workgroup coordination process to estimate a planning objective for the region's emergency storage, as part of Metropolitan's ERSP. Evaluating the Emergency Storage involves the regional aggregation of retail water demands and locally available supplies within the service area. It also accounts for the member agencies' unique situations in identifying practicable ranges of additional conservation actions that could yield decreases in retail demand and levels of local production that could be accomplished during emergency outage.

Under the new envelope concept, the Workgroup focused on an acceptable range of regional emergency storage values from 520,000 to 830,000 AF. **Based on feedback to date, staff recommends an Emergency Storage of 750,000 AF.** This level of storage would prevent severe water shortages for the region with practicable ranges of water demand reduction achievable conservation actions and plausible levels of local production. This recommended regional emergency storage is assumed to be distributed amongst the available capacities within the existing DWR and Metropolitan surface reservoirs, as shown in Table 11.

The Emergency Storage presented in this white paper is a regional planning objective. It is an estimate for the amount of Metropolitan water that the region targets to store in preparation for a catastrophic earthquake event. This evaluation of Emergency Storage is not intended to set a basis or a policy for allocating or apportioning storage for each individual member agency.

The Workgroup proposes that this storage objective be revisited periodically, possibly following the completion of a new IRP. Metropolitan also considers spatial distribution for the purpose of determining generally where to store its emergency water. However, specific operations during an emergency will depend on the actual conditions at that time. Since member agency demands for supplemental water will be met through deliveries of supplies from storage, evaluation of spatial distribution of storage and most effective operation of the distribution system will be accomplished as part of Metropolitan's continued efforts and coordination within the ERSP's storage portfolio evaluation or other regional planning processes.

Attachment A

2018 Member Agency Total Retail Demand and Local Production
(Source data for Tables 2, 3, and 4)

	Total Retail Demand	Groundwater	Surface Production	Recycling + GW Recovery Reclamation	Other Imports	Seawater Desal	Local Surface Storage	IRP Target	
Agencies at 6 month Outage									
Foothill MWD	9,204	3,970	200	120	0	0	0	67	
Pasadena	16,217	6,000	0	0	0	0	0	118	
San Marino	2,700	2,250	0	0	0	0	0	20	
Three Valleys MWD	63,226	21,650	3,100	4,384	0	0	0	447	
Upper San Gabriel MWD	106,945	74,163	4,500	4,354	0	0	0	625	
Anaheim	34,253	23,932	0	39	0	0	0	249	
Fullerton	14,315	10,376	0	0	0	0	0	104	
MWDOC	310,510	107,945	2,000	93,163	0	0	0	1,651	
Santa Ana	19,074	13,478	0	160	0	0	0	139	
Eastern MWD	126,051	40,400	1,550	25,112	0	0	0	890	
Western MWD	147,318	73,700	2,750	21,295	0	0	0	1,064	
IEUA	143,302	74,800	16,240	28,573	0	0	0	969	
San Diego County Water Authority	315,373	5,900	24,595	19,956	0	25,319	34,000	2,204	
Agencies at 12 month Outage									
Central Basin MWD	296,066	182,300	0	55,972	0	0	0	1,590	
Compton	7,766	6,400	0	0	0	0	0	56	
Long Beach	68,633	28,700	0	10,118	0	0	0	452	
Torrance	28,420	2,700	0	9,150	0	0	0	207	
West Basin MWD	179,750	34,600	0	33,621	0	0	0	1,173	
Santa Monica	13,732	8,200	0	145	0	0	0	100	
Burbank	27,819	300	0	13,985	0	0	0	159	
Glendale	30,319	1,500	0	8,984	0	0	0	221	
Los Angeles	566,486	77,794	0	11,681	0	0	0	4,070	
San Fernando	3,150	3,143	0	0	0	0	0	23	
Calleguas MWD	164,638	27,700	0	7,483	13,100	0	0	1,198	
Beverly Hills	11,938	0	0	700	0	0	0	87	
Las Virgenes MWD	28,413	100	0	4,804	0	0	0	207	
MWD TOTAL	2,735,617	832,000	54,935	353,797	13,100	25,319	34,000	18,087	1,331,238

Note: Member agency local production are approximation for year 2018 based on 2015 IRP and are estimated for the outage periods indicated.
 This table shows individual member agency estimates used to develop Metropolitan's Emergency Storage Objective for the region.
 For agencies along the Rialto Pipeline, see discussion on pages 5-6 related to system limitations for receiving CRA supplies.
 Local surface storage includes all reasonably available surface storage that the member agency could produce and use within its service area. Includes SDCWA's calculated ESP storage requirement reported to their Water Planning Committee in July 2018 and a portion of their target carryover storage as discussed in page 9.