



• **Board of Directors**  
**Executive Committee**

November 16, 1999 Board Meeting

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8-6

**Subject**

Conditional (Informal) Approval for Annexation No. 70 Concurrently to Metropolitan and Eastern Municipal Water District, and Approval of the Resolution of Intent to Impose Water Standby Charges

**Description**

Eastern Municipal Water District (Eastern) has requested conditional approval for Annexation No. 70 concurrently to the Metropolitan Water District (Metropolitan) and Eastern. The uninhabited 9.6-acre territory is located in the Murrieta area of Riverside County and is expected to be put to a commercial use (business park). The projected water demand on Metropolitan is approximately 9.84 acre-feet per year. Eastern has requested that Metropolitan impose water standby charges within the annexing territory. See [Attachment 1](#) for a detailed report.

**Policy**

Territory may be annexed to Metropolitan Water District upon terms and conditions fixed by the board of directors and in accordance with Chapter 1, Article 1, Sections 350 through 356 of Metropolitan Water District Act, and Division III of Metropolitan's Administrative Code.

**Board Options/Fiscal Impacts**

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**Option #1**

1. Give conditional approval, as defined in Administrative Code 3100(b), for Annexation No. 70 concurrently to Metropolitan and Eastern; conditioned upon a cash payment to Metropolitan of the annexation charge of approximately \$32,441 if completed by Dec. 31, 1999, or at the then current annexation charge rate if completed after Dec. 31, 1999, subject to such terms and conditions as may be fixed by the board in granting formal consent to such annexation when a request therefore has been received;
2. Approve [Attachment 2](#) Plan for Implementing Water Use Efficiency Guidelines for this proposed annexation, and
3. Approve the form of resolution of intention to impose water standby charges at the rate of \$6.94 per acre or per parcel of less than one acre within the proposed annexation, substantially in the form of [Attachment 3](#) to this letter.

**Fiscal Impact:** Future water sales income from newly annexed territory.

**Option #2**

Defer this annexation: Deferring the requested annexation will affect the development plan for the annexation area by virtue of insufficient water resources.

**Fiscal Impact:** Future water sales income from the proposed annexation territory deferred.

**Staff Recommendation**

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Option #1

  
\_\_\_\_\_  
Roy L. Wolfe, Acting Manager  
Corporate Resources  
10/28/99  
Date

  
\_\_\_\_\_  
General Manager  
11/2/99  
Date

[Attachment 1](#)

[Attachment 2](#)

[Attachment 3](#)

## **Detailed Report – Eastern Municipal Water District Annexation No. 70**

By letter dated Aug. 12, 1999, Eastern Municipal Water District (Eastern) requested conditional (informal) approval for Annexation No. 70 concurrently to the Metropolitan Water District of Southern California (Metropolitan) and Eastern. This currently uninhabited territory contains a gross area of approximately 9.6 acres, of which 0.6 of an acre is located within a public street, leaving a net area of 9.0 acres. The annexation territory is located in the Murrieta area of Riverside County, south of Jefferson Avenue, east of Fig Street, north of Adams Avenue, and west of Elm Street as shown on the attached map. The owners of this property, Brent and Shirley Sears, and Michael and Cheryl Ferguson, intend to put the site to commercial use (business park). Current zoning for the area is C24 vacant, commercial, which is consistent with the General Plan designation. The area's total projected water demand is approximately 24.6 acre-feet per year (AFY), of which approximately 60 percent (14.8 AFY) will be served by Rancho California Water District local groundwater supplies and approximately 40 percent (9.8 AFY) will be provided by Metropolitan through Eastern.

Eastern has requested that Metropolitan impose water standby charges within the annexing territory at the rate of \$6.94 per acre or per parcel of less than one acre (the rate at which water standby charges are presently levied in other portions of Eastern). A resolution of intention to impose standby charges is attached as Attachment 3.

Pursuant to Section 3107 of Metropolitan's Administrative Code, Eastern has submitted an acceptable Plan for Implementing Water Use Efficiency Guidelines for this project, attached as Attachment 2.

This annexation is subject to the provisions of the California Environmental Quality Act (CEQA). CEQA will be complied with prior to the time that formal approval of this annexation is requested from Metropolitan. At that time, as required by CEQA, the board will review and consider pertinent environmental documentation.

The annexation charge has been calculated pursuant to Section 3300 of Metropolitan's Administrative Code. Utilizing the current rate of \$3,049 per acre and the sum of \$5,000 for processing costs, the annexation charge is \$32,441, if completed by Dec. 31, 1999. The \$5,000 processing charge has already been paid. If the annexation is completed after Dec. 31, 1999, the annexation will be calculated based on the then current rate.

Completion of the annexation will be subject to such terms and conditions as may be fixed by the board in granting formal consent to such annexation. Eastern has requested that Metropolitan impose water standby charges within the annexation territory at the rate of \$6.94 per acre or per parcel of less than one acre (the rate at which water standby charges are presently levied in other portions of Eastern). Under the requirements of Article XIII D of the California Constitution (Proposition 218), such charges must be treated as new assessments, subject to approval by the property owners in the area to be annexed through mailed ballot proceedings. Attachment 3 is the form of resolution of intention to impose water standby charges, which if adopted by the board, will authorize the Executive Secretary to mail notices to the property owners. The notices to property owners will include ballots, which the property owners will be asked to mark and return. Ballots will be tabulated at a public hearing on the assessments scheduled for Jan. 11, 2000, and unless a majority of those ballots received from property owners (weighted according to the proportionate obligation of each property) protest the charges, imposition of the water standby charges in the annexed area may be considered by the board concurrently with formal approval of annexation.

EXHIBIT "A"

A PORTION OF LOT 84 OF MURRIETA PORTION OF THE TEMECULA RANCHO, AS SHOWN BY MAP ON FILE IN BOOK 8, PAGE 359 OF MAPS, SAN DIEGO COUNTY RECORDS, DESCRIBED MORE PARTICULARLY AS FOLLOWS:

COMMENCING AT THE SOUTHERLY CORNER OF SAID LOT 84, THENCE, N42°06'30"W 474.4 FEET ALONG THE SOUTHWESTERLY LINE OF SAID LOT 84 TO THE TRUE POINT OF BEGINNING;

THENCE, CONTINUING N42°06'30"W 845.60 FEET ALONG SAID LINE TO THE WESTERLY CORNER OF SAID LOT 84;

THENCE, N48°16'22"E 533.88 FEET ALONG THE NORTHWESTERLY LINE OF SAID LOT 84 TO THE CENTERLINE OF JEFFERSON AVENUE, BEING THE BEGINNING OF A NON-TANGENT CURVE CONCAVE SOUTHWESTERLY HAVING A RADIUS OF 955.37 FEET, A RADIAL LINE TO SAID BEGINNING BEARS N39°42'33"E;

THENCE, SOUTHEASTERLY 362.39 FEET ALONG SAID CURVE AND CENTERLINE THROUGH A CENTRAL ANGLE OF 21°44'00";

THENCE, S28°33'27"E 211.78 FEET ALONG SAID CENTERLINE TO THE BEGINNING OF A CURVE CONCAVE NORTHEASTERLY HAVING A RADIUS OF 955.37 FEET;

THENCE, SOUTHEASTERLY 281.41 FEET ALONG SAID CURVE AND CENTERLINE THROUGH A CENTRAL ANGLE OF 16°52'37";

THENCE, S48°16'22"W 442.40 FEET TO THE TRUE POINT OF BEGINNING.

THE ABOVE DESCRIBED AREA CONTAINS 9.6 ACRES, MORE OR LESS.

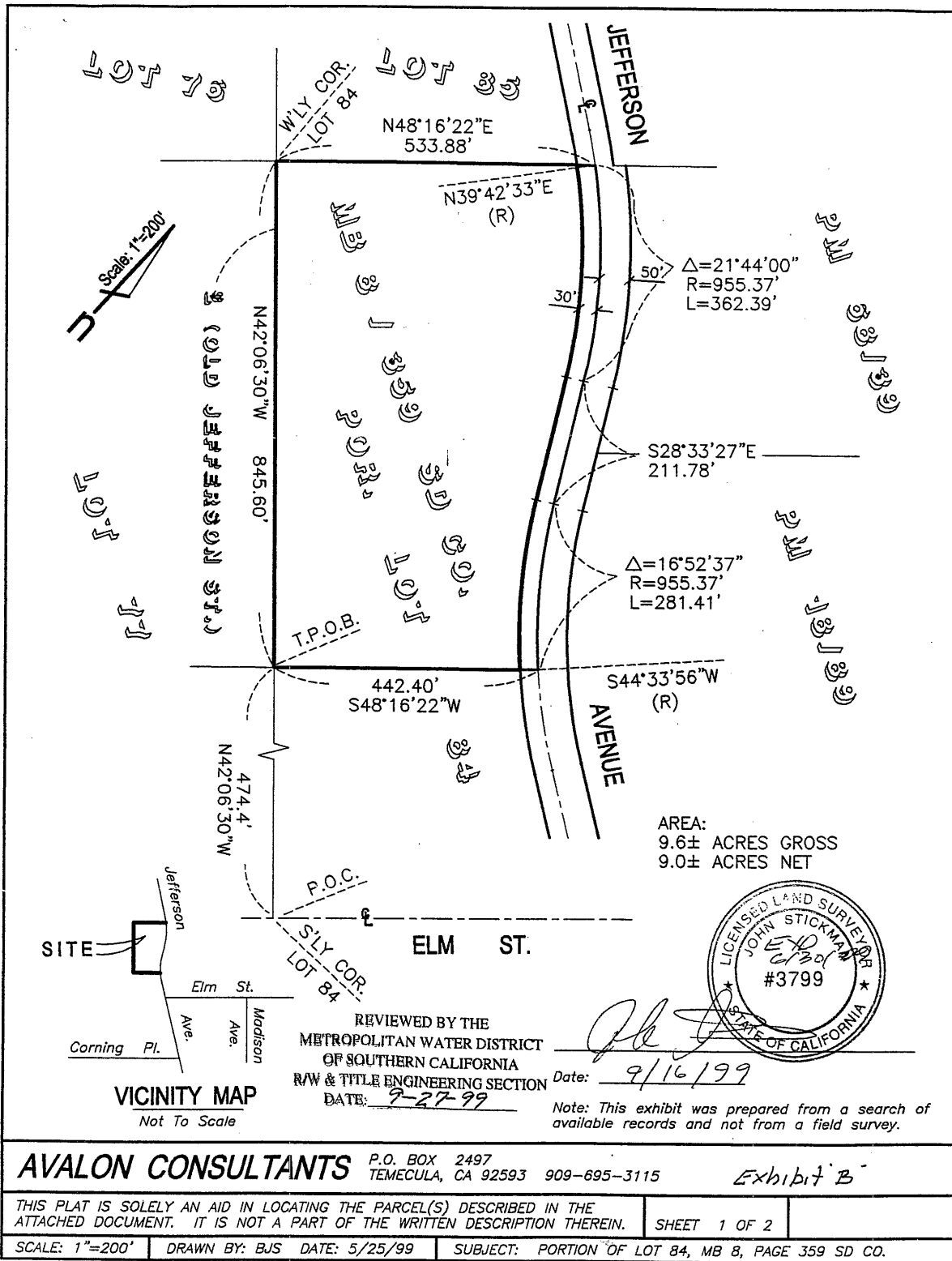
EXCEPTING THEREFROM THE NORTHEASTERLY 30 FEET ALONG THE CENTERLINE OF JEFFERSON AVENUE.

ALL OF THE ABOVE DESCRIBED AREA CONTAINS 9.0 ACRES, MORE OR LESS.

REVIEWED BY THE  
METROPOLITAN WATER DISTRICT  
OF SOUTHERN CALIFORNIA  
R/W & TITLE ENGINEERING SECTION  
DATE: 9-27-99



*Refer to Exhibit B*



**PLAN FOR IMPLEMENTING WATER USE EFFICIENCY GUIDELINES**  
**RE: JEFFERSON AVENUE/OMDAHL ET AL.**  
**TO EASTERN MUNICIPAL WATER DISTRICT,**  
**RANCHO CALIFORNIA WATER DISTRICT, AND**  
**THE METROPOLITAN WATER DISTRICT OF SOUTHERN CALIFORNIA**

General Description of Annexing Area

The area proposed for annexation is an 8.81-acre parcel of land located in the Murrieta area of the County of Riverside.

Annual Water Demand - 3107(a)

The projected annual water demand shall be computed (based on an average water use of 2,500 gpd/acre) as follows: 8.8 net acres x 2,500 gpd/acre = 24.6 AFY. This area of annexation will be served by Rancho California Water District (RCWD) local groundwater supplies and supplemented by the Metropolitan Water District of Southern California (MWD) Mills Filtration Plant. The local supplies are not adequate in terms of quantity to meet the needs of future development in the area.

The annual water demands imposed upon MWD will be minimized by incorporating into any development plans various conservation measures discussed below.

Surface Water - 3107(a)

Surface water is not available at this time.

Peak Day Water Demand - 3107(b)

The projected peak day water demand in the area is estimated to be about 110,000 gpd based on a peaking factor of 5.0 times the average daily demand. The peak day water demand imposed by the project shall be minimized by RCWD's water storage facilities.

Since local supplies can not satisfy the total annual water demand of the area and the annexation's anticipated water demands during periods of high use, the local water supplies must be supplemented by MWD's water supply facilities.

Reclaimed Wastewater - 3107(c)

RCWD has initiated a program to promote the use of reclaimed water supplies. At the present time, RCWD produces approximately 1,600 acre feet of reclaimed water per year. Reclaimed water is used primarily for greenbelt and golf course irrigation. RCWD is currently designing the construction a "backbone" reclaimed water system to provide reclaimed water to the areas of RCWD that will most likely benefit from its use.

RCWD locally produces approximately 60% of its potable water needs from two large aquifers underlying its boundaries. In an effort to protect these basins, RCWD only allows the use of reclaimed water in areas where to ground water basin will not be degraded by the use of reclaimed water. RCWD has adopted a Water Resource Master Plan and a Water Reclamation Master Plan to facilitate staff and the public to identify the areas of use for reclaimed water and to promote/require its use.

The proposed development consists of commercial/industrial property. The area in which this property is located is within a basin that will allow the use of reclaimed water. The site is located approximately one-half of a mile from existing RCWD reclaimed water facilities. However, if extensive landscaping is proposed for the development, the developer, to the extent practical, may be required to install separate irrigation facilities for future connection to the reclaimed system if it should become available.

All landscaped areas exceeding one acre will be irrigated with reclaimed water or other non-potable supplies when available. To the extent practicable, reclaimed wastewater or other non-potable supplies will be used for industrial processes.

Best Management Practices - 3107(d)

To the extent practicable to do so and within the limits of its authority and jurisdiction, RCWD intends to comply with the Urban Conservation Best Management Practices attached hereto as Exhibit "A."

RCWD's water conservation program was established by Ordinance No. 91-2-3 in order to meet RCWD water demands in case of a long term drought and to maximize RCWD resources. As stated in the above section, RCWD has adopted a Water Resource Master Plan and a Water Reclamation Master Plan. The District has also adopted a Water Facility Master Plan and a Wastewater Master Plan. Altogether, these master plans develop RCWD's strategy to meet its future needs.

By utilizing the above referenced master plans and the enforcement of local water conservation codes, RCWD's water conservation program will provide Best Management Practices throughout its service area.

Water Delivery Interruptions - 3107(e)

This area can sustain a 7-day interruption in service from MWD's Lake Skinner Filtration plant with local storage and local groundwater sources.

Compliance

Eastern Municipal Water District (EMWD) and RCWD accept responsibility for compliance with these guidelines. Periodic inspection will be made of water use in this area to ensure compliance with commitments and MWD requirements. The findings will be reported to MWD, in writing, by EMWD.

EASTERN MUNICIPAL WATER DISTRICT

John B. Brudin, General Manager

RANCHO CALIFORNIA WATER DISTRICT

John Hennigar, General Manager

PROPERTY OWNER(S)



THE METROPOLITAN WATER DISTRICT  
OF SOUTHERN CALIFORNIA

RESOLUTION \_\_\_\_

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**RESOLUTION OF THE BOARD OF DIRECTORS  
OF THE METROPOLITAN WATER DISTRICT OF  
SOUTHERN CALIFORNIA  
GIVING NOTICE OF INTENTION TO IMPOSE  
WATER STANDBY CHARGE  
CONTINGENT UPON ANNEXATION**

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WHEREAS, at the meeting of the Board of Directors (“Board”) of The Metropolitan Water District of Southern California (“Metropolitan”) on December 14, 1993, the Board approved the rate structure and additional revenue sources described in the Board letter on the Financial Structure Study, dated December 1, 1993, including a readiness-to-serve charge;

WHEREAS, pursuant to Section 134.5 of the Metropolitan Water District Act (the “Act”), a readiness-to-serve charge may be collected as an availability service charge from the member public agencies within Metropolitan, or may be imposed as a water standby charge against individual parcels within Metropolitan;

WHEREAS, under the Act the water standby charge may be imposed on each acre of land or each parcel of land less than an acre within Metropolitan to which water is made available for any purpose by Metropolitan, whether the water is actually used or not;

WHEREAS, certain member public agencies of Metropolitan including the Eastern Municipal Water District (“Eastern”) have requested the option to provide collection of all or a portion of their readiness-to-serve charge obligation through a Metropolitan water standby charge imposed on parcels within those member agencies;

WHEREAS, the owners of the parcels identified in the attached Engineer’s Report, dated September 1999 (the “Engineer’s Report”), have applied for annexation into Eastern and Metropolitan;

WHEREAS, upon annexation, Metropolitan water will be available to such properties and such parcels will receive the benefit of the projects provided in part with proceeds of Metropolitan water standby charges, as described in the Engineer's Report; and

WHEREAS, Eastern has requested that Metropolitan impose water standby charges on such properties at the rate specified in the Engineer's Report and provided herein, following annexation of such properties into Metropolitan;

NOW THEREFORE, the Board of Directors of The Metropolitan Water District of Southern California does hereby resolve, determine and order as follows:

**Section 1.** That notice is hereby given to the public and to each member public agency of The Metropolitan Water District of Southern California of the intention of Metropolitan's Board to consider and take action at its regular meeting to be held on January 11, 2000, or such other date as the Board shall determine, on the General Manager's recommendation to impose a water standby charge for fiscal year 1999-2000 on the properties described in the Engineer's Report attached hereto as Attachment 1 and incorporated herein by reference. The Engineer's Report was prepared by a registered professional engineer certified by the State of California.

**Section 2.** That the proposed water standby charge per acre of land, or per parcel of land less than an acre, as shown in the Engineer's Report, shall be \$6.94, which is equal to the amount of Metropolitan's existing standby charge on other properties located within the territory of Eastern. The Engineer's Report separates the special benefits from the general benefits and identifies each of the parcels on which a special benefit is conferred. No charge on any parcel shall exceed the reasonable cost of the proportional special benefit conferred on that parcel.

**Section 3.** That the proposed water standby charge, if imposed following completion of the proposed Annexation No. 70, shall be collected on the tax rolls, together with the *ad valorem* property taxes which are levied by Metropolitan for the payment of pre-1978 voter-approved indebtedness, or at Metropolitan's election may be billed directly to the property owners. Any amounts so collected shall be applied as a credit against Eastern's obligation to pay its readiness-to-serve charge. After such member agency's readiness-to-serve charge allocation is fully satisfied, any additional collections shall be credited to other outstanding obligations of such member agency to Metropolitan or future readiness-to-serve obligations of such agency.

**Section 4.** That the Executive Secretary is hereby directed to provide written notice of the proposed water standby charge by mail to the record owner of each property identified in the Engineer's Report not less than 45 days prior to the date of the public hearing identified in Section 5. Each notice shall be given in accordance with the requirements of Article XIII D, Section 4, of the California Constitution, and shall be in a form approved by the General Counsel. Each notice shall include an assessment ballot whereby the owner may indicate his or her name, reasonable identification of his or her parcel, and his or her support for or opposition to the proposed water standby charge. Each notice shall also include a description of the procedures for the completion, return and tabulation of ballots, which shall be in a form approved by the General Counsel.

**Section 5.** That the Board will meet in regular session at its meeting on January 11, 2000, to hold a public protest hearing at which interested parties may present their views regarding the proposed water standby charges and the Engineer's Report. All written protests and comments presented at the hearings or received by the Executive Secretary on or before the conclusion of the public hearing which contain a description sufficient to identify the land owned by the landowner will be given due consideration by the Board before its final action on the proposed water standby charge, and all assessment ballots will be tabulated. If, upon the conclusion of the hearing, ballots submitted in opposition to the water standby charge (weighted according to the proportionate financial obligation of the affected property) exceed the ballots submitted in favor of the water standby charge, the water standby charge shall not be imposed.

**Section 6.** That imposition of the proposed water standby charges, if authorized by the Board following the public protest hearing, will be contingent upon completion of Annexation No. 70 concurrently to Metropolitan and Eastern. If water standby charges are approved and such annexation is not completed in time to permit imposition of standby charges for fiscal year 1999-2000, Metropolitan may levy standby charges at the rate stated in this Resolution beginning in a subsequent fiscal year.

**Section 7.** That in the event that the water standby charge, or any portion thereof, is determined to be an unauthorized or invalid fee, charge or assessment by a final judgment in any proceeding at law or in equity, which judgment is not subject to appeal, or if the collection of the water standby charge shall be permanently enjoined and appeals of such injunction have been declined or exhausted, or if Metropolitan shall determine to rescind or revoke the water standby charge, then no further standby charge shall be collected within the territory described in the Engineer's Report and Eastern shall pay its readiness-to-serve charge obligation to Metropolitan in full, as if imposition of such water standby charges had never been sought.

**Section 8.** That this Board finds that the proposed water standby charges provided in this Resolution are exempt from the provisions of the California Environmental Quality Act (CEQA) under State CEQA Guidelines 15378(b)(5) since they constitute the creation of government funding mechanisms which do not involve commitment to any specific project which may result in a potentially significant physical impact on the environment or which will be used to fund projects which have CEQA documentation in place prior to construction of any facility or facilities.

**Section 9.** That the General Manager is hereby authorized and directed to take all necessary action to satisfy relevant statutes requiring notice by mailing or by publication.

I HEREBY CERTIFY that the foregoing is a full, true and correct copy of a Resolution adopted by the Board of Directors of The Metropolitan Water District of Southern California, at its meeting held on November 16, 1999.

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Executive Secretary  
The Metropolitan Water District  
of Southern California

**THE METROPOLITAN WATER DISTRICT OF SOUTHERN CALIFORNIA  
ENGINEER'S REPORT**

**PROPOSED PROGRAM TO LEVY WATER STANDBY CHARGES IN EASTERN  
MUNICIPAL WATER DISTRICT ANNEXATION NO. 70**

**September 1999**

**REPORT PURPOSE**

The Metropolitan Water District of Southern California (Metropolitan) has built and is building major capital facilities and has implemented water management programs that provide water supplies and delivery throughout its service area. This report has two purposes: (1) to describe the water supply and delivery capital projects and programs, which provide benefits both locally and throughout the service area and will be financed in part by Metropolitan's readiness-to-serve (RTS) charge, including a request by Eastern Municipal Water District (Eastern) to collect a portion of its RTS obligation through the levy of a Metropolitan water standby charge, and (2) to address the method and basis for levying a water standby charge on benefiting properties.

These facilities and programs consist of the State Water Project system, a major regional water storage reservoir, and system-wide improvements and rehabilitation, water conservation projects, financial assistance for water recycling and ground water recovery facilities. This combination of facilities and programs is an integral part of the region's and Metropolitan's strategic plan to maintain reliable water supplies and to insulate the service area from disruptions in water service during droughts and natural emergencies.

Metropolitan levies the RTS charge on its member agencies to recover a portion of the debt service on bonds issued to finance capital facilities needed to maintain reliable service of good quality water to meet existing demands on Metropolitan's system. The water standby charge is an existing charge levied on parcels of land within certain of Metropolitan's member agencies, including Eastern, as a method of collecting part or all of the RTS charge obligation of the member agency containing the parcel. At the request of these member agencies, a water standby charge is levied as a method of collecting part or all of the RTS charge obligation of the member agency containing the parcel. The water standby charge will be utilized for capital payments, and debt service on capital projects.

The properties identified on Attachment A have applied for annexation into Metropolitan. Consent by the property owners to Metropolitan's levying of an annual water standby charge in the amount of \$6.94 per acre, or \$6.94 per parcel of less than one acre, is a condition to annexation of these properties into Eastern and Metropolitan.

## **BACKGROUND**

Delivery of water is one of the essential infrastructure services in an industrial economy. Like electrical energy, natural gas, transportation, and telecommunications, every household and virtually every business and industry in Southern California uses water. Because these services are so widespread in a modern economy, shortages can have far reaching and serious consequences.

Metropolitan imports supplemental water supplies for over 16 million residents in portions of six counties: Los Angeles, Orange, Ventura, Riverside, San Bernardino, and San Diego. In Metropolitan's almost 5,200-square mile service area, nearly 60 percent of the water supplies are imported from the Colorado River and California's State Water Project (SWP). Metropolitan, a public agency, provides these water supplies as a supplement to local groundwater and surface water resources.

### **Growing Demand for Water**

About one out of every two Californians lives in Metropolitan's service area. During the 1980's more than 300,000 people were added to the service area each year, as a result of a strong economy. Regional growth management plans project that Southern California's population will continue to grow by more than 230,000 people each year over the next 23 years -- increasing from the current 16.1 million in 1997 to over 21.5 million by 2020. Based on this projected growth, regional water demands under normal weather conditions are expected to increase from the current 3.6 million acre-feet to 4.9 million acre-feet by 2020. Above-normal demands, under hot and dry weather conditions, can be about seven to nine percent greater than normal-weather demands.

The ongoing competition for water to serve the urban, agricultural, and environmental needs of the western states has resulted in the need to invest in infrastructure and operational improvement, to ensure the continued certainty of firm deliveries to southern California from the Colorado River and the State Water Project. Coupled with the diverse and competing needs of locally developed water in the region, the problem of providing a reliable water supply becomes even more difficult. What is needed is a coordinated and balanced regional response to growing demands.

### **METROPOLITAN'S RESPONSE TO GROWING WATER DEMANDS**

To respond to growing demands for water, Metropolitan and its member agencies collectively examined all of the available local and imported resource options in order to develop a least-cost plan that meets the reliability and quality needs of the region. The product of this intensive effort is a 25-year Integrated Resources Plan (IRP) that offers a realistic means of achieving a reliable and affordable water supply for Southern California into the next century.

The major objective for the IRP was developing a comprehensive water resources plan that ensures: (1) reliability, (2) affordability, (3) water quality, (4) diversity of supply, and (5) adaptability for the region, while recognizing the environmental, institutional, and political constraints to resource development.

As part of the IRP, Metropolitan is continuing its water supply program to maintain the reliability of its water supply and delivery system and to meet the needs of existing and potential consumers and land uses within its service area. This program includes the construction of capital facilities and implementation of water management programs. Capital facilities, representing substantial current expenditures, include the State Water Project aqueduct system, the Eastside Reservoir Project, and water transmission system improvements and rehabilitation. These facilities provide the storage and transmission of water required throughout Metropolitan's service area. The benefits of these capital projects are local and also system wide, as the facilities directly increase the reliable delivery of water throughout Metropolitan's service area.

### **State Water Project**

The State Water Project (SWP) is a major water source for Metropolitan. Metropolitan, one of twenty-nine agencies that have contracts for water service with the Department of Water Resources, is entitled to over 2 million acre-feet of the total SWP entitlements of 4.2 million acre-feet. The SWP transports water directly from the Sacramento-San Joaquin Delta and Feather River water released from Oroville Dam that has traveled to the Delta. The SWP conveys this supply south via the California Aqueduct to Metropolitan's service area. Under certain dry conditions, the State Department of Water Resources (DWR) cannot meet all of its contractors' demands for SWP entitlement water. DWR is participating in the CALFED process to develop additional facilities and programs to increase the reliability of SWP supplies.

In 1960, Metropolitan contracted with DWR to receive SWP supplies. Under this contract Metropolitan pays allocable portions of the construction and operation and maintenance costs of the system through at least year 2035, regardless of the quantities of project water Metropolitan takes.

All Metropolitan member agencies benefit from SWP and State project water is distributed to existing consumers in all six counties within Metropolitan's service area. The potential benefit of the SWP in fiscal year 1999-2000 is shown in Table 1.

### **Eastside Reservoir Project**

The Eastside Reservoir Project, along with water transfers, comprehensive groundwater management, conservation, and recycling programs already implemented, is needed to ensure reliable water supplies and delivery to Metropolitan's consumers throughout the service area. This new reservoir will provide 800,000 acre-feet of storage capacity. Water from the Colorado River Aqueduct and SWP is scheduled for Eastside Reservoir Project storage and subsequent distribution throughout Metropolitan's service area.

Storage within Metropolitan's water system is vital to regulate fluctuating sources of supply, to meet varying customer demands, and to ensure water service during droughts and earthquakes. The water sources available to Metropolitan are subject to extended droughts and to interruption from earthquakes, since both the California Aqueduct and the Colorado River Aqueduct cross major faults. The reservoir will permit Metropolitan to accumulate water from a variety of sources, to be held in storage or scheduled for replenishment delivery to groundwater basins. This stored water provides a reserve against shortages when supply sources are limited or disrupted. The reservoir also preserves Metropolitan's capability to deliver water during scheduled maintenance periods, when facilities must be removed from service for rehabilitation, repair, or maintenance. The potential benefit of the Eastside Reservoir Project in fiscal year 1999-2000 is shown in Table 1.

### **System Improvements**

Metropolitan has an ongoing commitment, through physical system improvements, to maintain the reliable delivery of water throughout the entire service area. System improvement projects include additional conveyance facilities to increase dependable water supplies, provide alternative system delivery capacity, and enhance system operations. It also includes projects to upgrade obsolete facilities or equipment, or to rehabilitate or replace spent facilities or equipment. These projects are needed to enhance system operations, comply with new regulations, and maintain a reliable distribution system. A list of distribution system improvement projects is given in Table 2.

### **LONG-RANGE FINANCIAL PLANNING**

The development and delivery of a reliable water supply comes at a cost. Since passage of Article XIII A of the California Constitution (Proposition 13 of 1978), Metropolitan has necessarily relied more on water sales revenue than on ad valorem property taxes for the payment of construction debt. Water sales have become the dominant source of revenue, not only for operation and maintenance of the vast network of facilities supplying water to Southern California's coastal plains, but also for replacement and improvement of capital facilities.

The increased reliance on highly variable water sales revenue increases the probability of substantial rate swings from year to year mainly resulting from changing weather patterns and has placed an increasing burden on current rate payers, which might more equitably be paid in part by assessments on land that in part derives its value from the availability of water.

### **Water Standby Charge**

Metropolitan's water standby charge is authorized by the State Legislature and has been levied by Metropolitan since fiscal year 1992-93. The projects to be supported in part by a water standby charge are capital projects that are of both local and Metropolitan-wide benefit to existing water users, as well as current landowners. The estimated potential benefits system-wide are several times the amount to be recovered by means of the water standby charge.

Water standby charges are levied by Metropolitan only within the areas served by member agencies which requested that water standby charges be utilized as a means of collecting that agency's RTS obligation. Eastern has requested that a water standby charge be utilized to collect part of its RTS obligation.

The following table lists the parcels included in Annexation No. 70 and the proposed water standby charge for fiscal year 1999-2000.

**Water standby charges for Annexation No. 70**

<u>Parcel Number</u>	<u>Acres</u>	<u>Standby Charge (FY 99-2000)</u>
910-220-001	8.81	\$61.14
Total		\$61.14

The estimated potential benefits of Metropolitan's water supply program to property throughout its service area is approximately \$317 million for fiscal year 1999-2000, as shown in Table 1. An average total water standby charge of \$77 per acre of land or per parcel of less than one acre would be necessary to pay for the total potential program benefits. Benefits in this amount will accrue to each acre of property and parcel within Annexation No. 70 upon annexation into Metropolitan, as these properties become eligible to use Metropolitan water. Because (except for certain contractual deliveries as permitted under section 131 of the Metropolitan Water District Act) only properties located within Metropolitan's boundaries may receive water supplies from Metropolitan, any benefit received by the public at large or by properties outside of the proposed area to be annexed is merely incidental. It is estimated that the general benefit portion of the benefit received from the improvements to be financed in part through the proposed water standby charges is less than five percent of the total benefit.

Table 3 shows that the distribution of water standby charge revenues from the various counties and agencies, including Annexation No. 70, would provide a net revenue flow of approximately \$42 million for fiscal year 1999-2000. This total amount is less than projected collections from the RTS charge. Metropolitan will use other revenue sources, such as water sale revenues, readiness-to-serve charge revenues (except to the extent collected through water standby charges, as described above), interest income, and revenue from sales of hydroelectric power, to pay for the remaining program benefits. About eighty percent of the total cost of the improvements benefiting the annexing area will be paid from these other sources, thus ensuring that no parcel within Annexation No. 70 is assessed water standby charges in excess of the reasonable cost of the proportional special benefit conferred on that parcel.



**SUMMARY**

The foregoing and the attached tables describe the current benefits provided by the projects listed as mainstays to the water supply system for Metropolitan's service area. Eastern has requested that a water standby charge be imposed on lands within Annexation No. 70 as a credit against Eastern's readiness-to-serve charge for fiscal year 1999-2000, in the amount of \$6.94 per acre or parcel of less than one acre levied by Metropolitan within Eastern. The special benefits described in this Engineer's Report far exceed the recommended charge. The water standby charges for parcels within Annexation No. 70 total \$61.14.

Prepared Under the Supervision Of:

Wally M. Lieu      RCE 27124  
Assistant Chief Engineer

Recommended By:

Christine M. Morioka  
Principal Resource Specialist

TABLE 1

**ESTIMATED DISTRIBUTION OF BENEFITS OF WATER SUPPLY  
PROGRAM THAT COULD BE PAID BY RTS CHARGE**

<b>Water Transmision Storage and Supply Program</b>	<b>Estimated Potential Program Benefits FY 1999-2000</b>	<b>\$ Per Acre or \$ Per Parcel Less Than 1 Acre</b>
Net Capital Payments to State Water Project (Less Portion Paid by Property Tax Revenue)	\$113,497,388	\$27.42
Debt Service for Water Storage Including the Eastside Reservoir Project	\$83,766,798	\$20.24
Debt Service for System Improvements (less Portion Paid by Treatment Surcharge)	\$86,772,439	\$20.97
<b>Sub-Total Capital and Debt Service Payments</b>	<b>\$284,036,625</b>	<b>\$68.63</b>
Less Estimated Water Standby Charge Revenues (Including Annexation No. 70)	(\$41,653,391)	(\$10.06)
Remaining Capital and Debt Service Costs Recovered by RTS, Water Sales, Interest Income and Other Revenues	\$242,383,234	\$58.56
<b>Water Management Programs: Water Recycling, Groundwater Recovery and Water Conservation Projects</b>	<b>\$33,153,360</b>	<b>\$8.01</b>
Subtotal Capital, Debt Service and Water Management Programs Costs not Paid by Water Standby Charge Revenues	\$275,536,594	\$66.58
<b>Total Cost: Capital, Debt Service and Water Management Programs</b>	<b>\$317,189,985</b>	<b>\$76.64</b>

**TABLE 2**  
**DISTRIBUTION SYSTEM IMPROVEMENT PROJECT BENEFITS**

<b>Distribution System Improvement</b>
All Plants - Replace Power Supply System
All Plants - Replace Water Flowmeter Instruments
All Pump Plants 230KV External Heat Exchangers
Allen-McColloch Pipeline Purchase
Auld Valley Pipeline #1
Box Springs Feeder - Schedule 316
Central Pool Augmentation Project
Centralized Control System - Eagle Rock Area
Centralized Control System - General Design
Centralized Control System - Hdqtrs Monitoring
Chemical Unloading Facility
Chlorination Structure - Foothill Feeder
Chlorination System at Reservoirs
Colorado River Aqueduct - Gene Plant Heat Exchanger
Colorado River Aqueduct - Hinds Pump Plant, Modify Pump Impeller
Colorado River Aqueduct - Install Water Level Alarm System
Colorado River Aqueduct - Modification of Blowoff Structure
Colorado River Aqueduct - Replace Circuit Breakers
Colorado River Aqueduct - Replace Gene Pump Plant Station Service
Colorado River Aqueduct - Replace Transformer Bank No. 1
Colorado River Aqueduct - Water Storage
Colorado River Aqueduct - Intake Pump Plants, Replace Sta Service
CRA Lakeview Siphon - Repair Deteriorated Joints in 1st Barrel
Desalination Demonstration Project
Distribution System - Replace Flowmeter Instruments
District Reservoirs - Aqueous Ammonia Feed
Dist. System Improvements - Chemical Unloading
Eagle Mountain, Hinds - Service Facilities
Eagle Mountain, Hinds - Modify Pumps
Eagle Mountain, Hinds - Pump Modifications
Eagle Mountain, Hinds Rehabilitate 2 Main Transformer
Eagle Mountain, Hinds - Replace Vibration Monitors
East Valley Feeder - Relocate at Hollywood
East Valley Feeder - Structural Modifications
Enlarge Foothill Feeder Control Structure
Enlargement of Chemical Unloading Facility
Etiwanda Pipeline
Foothill Area Study
Foothill Feeder - Devil Canyon Power Plant
Foothill Feeder - Rialto Pipeline
Foothill Feeder - San Dimas Facilities
Foothill Feeder - San Fernando Tunnel
Foothill Feeder - San Fernando Tunnel
Garvey Reservoir Junction Structure
Garvey Reservoir Junction Structure - Replace Valves
Garvey Reservoir - Floating Cover
Garvey Reservoir - Inlet & Outlet Conduit
Garvey Reservoir - Junction Structure
Garvey Reservoir - Modify Desilting Basins

**TABLE 2****DISTRIBUTION SYSTEM IMPROVEMENT PROJECT BENEFITS (Continued)****Distribution System Improvement**

Gene Pump Plant - Mechanical Maintenance Shop  
 Gene Pump Plant - Replace 230KV Circuit Breaker  
 Gene Pump Plant - Replace Power Cable  
 Gene Pumping Plants - Testing Lab Addition  
 Hinds - Rehabilitation Bank 1 Main Transformer  
 Hinds - Replace 230V Circuit Breakers  
 Inland Feeder R/W (BSF, Lakeview, SD 4 & 5)  
 Inland Feeder System - Perris Control Facility  
 Inland Feeder  
 Install Chlorine & Ammonia Analyzers  
 Intake Pumping Plant - Replace Standby Generator  
 La Verne Facility - Machine Shop  
 La Verne Facility - Maintenance Shop  
 La Verne Facility - Paint Drying Facility  
 La Verne Facility - Replace Machine Shop  
 La Verne Facility - Wheeler Ave Entrance  
 La Verne Maintenance Facility Expansion  
 Lake Mathews - Chlorination Facility  
 Lake Mathews - Control Tower - Replace Valves  
 Lake Mathews - Dike #1 - Install Piezometers  
 Lake Mathews - Forebay Outlet Structure  
 Lake Mathews - Outlet Tower - Maintenance  
 Lake Mathews - Domestic Water System  
 Lake Mathews - Electrical System  
 Lake Mathews - Lumber Storage Building  
 Lake Mathews - Propane Storage Tank  
 Lake Mathews - Rehabilitate Electrical System  
 Lake Mathews - Replace Electrical Service  
 Lake Mathews - Replace Howell-Bunger Valve  
 Lake Mathews - Replace Southerly Security Fence  
 Lake Mathews - Seepage Alarms  
 Lake Perris Bypass Pipeline  
 Lake Perris Pumpback Expansion  
 Lake Perris Pumpback Facility  
 Lake Skinner  
 Lake Skinner - Install Aeration System  
 Lake Skinner - Propane Storage Tank  
 Lake View Pipeline - Install Cathodic Protection  
 Live Oak Reservoir - Foothill Feeder System  
 Live Oak Reservoir - Improvements  
 Lower Feeder - Relocation in Imperial Hwy  
 Lower Feeder - Replace/Protect Imperial Highway  
 Mathews & Diemer - Modify Chlorine Tanks  
 Microwave Communication System  
 Microwave Communication System - ROW  
 Mills Filtration Plant - Service Connection  
 Modify Control System  
 MWD Share Design & Construction LA-35

**TABLE 2****DISTRIBUTION SYSTEM IMPROVEMENT PROJECT BENEFITS (Continued)**

<b>Distribution System Improvement</b>	
Oak St Pressure Control Station - Valve Replacement	
OC Reservoir - Modify Electrical Control Center	
Orange County Feeder Relocation	
Orange County Feeder - Pressure Relief Structure	
Orange County Feeder - Relocation at Kimber	
Orange County Feeder - Service Connection PM-1	
Orange County Reservoir - Floating Cover	
Orange County Reservoir - Replace Chlorination Equipment	
PABX Communication System	
Palos Verdes Feeder - Modifications of L.A. City	
Palos Verdes Feeder - Relocation (MWD's Portion)	
Palos Verdes Feeder - Washington	
Palos Verdes Reservoir - Bypass Pipelines	
Pump Plants - Rehabilitate Main Pumps	
Pumping Plants - Replace Recorders	
Replace 75 Underground Storage Tanks	
Replace Flowmeters on Service Connections	
Rialto Pipeline - Delivery Facilities	
San Diego Aqueduct Rep San Jacinto	
San Diego Canal Enlarge Phase 2	
San Diego Pipe #5 - Schedule SD-17	
San Diego Pipeline Nos. 2, 3 - Modifications	
San Diego Pipeline No. 5 Schedule SD-16	
San Diego Pipeline No. 6	
Santa Ana River Crossing - Seismic	
Santa Monica Feeder - Modify Control Structure	
Santa Monica Feeder - Repair/Retrofit 28 Manhole Risers	
Sepulveda Feeder System, West Valley Feeder No. 2	
Sepulveda Feeder System - Calabasas Feeder	
Sepulveda Feeder - Balboa Inlet	
Sepulveda Feeder - Sepulveda Canyon Control	
Skinner Filtration Plant - Area Maintenance Center	
Soto Street Maintenance Center - Propane Storage	
South (Orange) County Pipeline - Joint Participation & Purchase	
Supervisory Control of Copper Basin Facility	
Upgrading Communication System	
West Orange County Feeder - Relocation	
West Valley Area Study	
West Valley Feeder No. 1 - Modifications	
West Valley Feeder No. 2	
White Water Siphon Delivery Structure	
Yorba Linda Feeder	
Other System Reliability/Rehabilitation Projects	
Estimated Fiscal Year 1999-2000 Benefit	\$86,772,439

**TABLE 3**  
**PROJECTED FOR FISCAL YEAR 1999-2000**  
**WATER STANDBY CHARGE**  
**ESTIMATED REVENUE**

Member Agencies	Unit Parcel Charge	These items estimated (a,b)	
		Number Of Parcels Or Acres	Gross Revenues (Dollars)
Beverly Hills			
Burbank	\$14.20	28,100	\$399,018
Central Basin MWD	\$10.44	338,317	\$3,532,031
Compton	\$8.92	18,093	\$161,394
Foothill MWD	\$10.28	30,153	\$309,969
Glendale	\$12.23	44,481	\$544,006
Las Virgenes MWD	\$8.03	63,495	\$509,865
Long Beach	\$12.16	88,243	\$1,073,039
Los Angeles			
Pasadena	\$11.73	36,803	\$431,697
San Fernando	\$7.87	5,151	\$40,539
San Marino	\$8.24	4,972	\$40,970
Santa Monica			
Three Valleys MWD	\$12.21	151,224	\$1,846,451
Torrance	\$12.23	37,755	\$461,748
Upper San Gabriel Valley MWD	\$9.27	208,682	\$1,934,485
West Basin MWD			
<b>Los Angeles County Total</b>		1,055,471	\$11,285,212
Anaheim	\$8.55	68,278	\$583,776
Coastal MWD	\$11.60	84,759	\$983,209
Fullerton	\$10.71	32,982	\$353,238
MWD of Orange County	\$10.09	589,431	\$5,947,355
Santa Ana	\$7.88	53,264	\$419,723
<b>Orange County Total</b>		828,714	\$8,287,301
Eastern MWD	\$6.94	375,802	\$2,608,063
Eastern Annexation No. 70	\$6.94	9	\$61
Western MWD of Riverside Co.	\$9.23	356,469	\$3,290,212
<b>Riverside County Total</b>		732,280	\$5,898,336
Inland Empire Utility Agency	\$7.59	221,104	\$1,678,178
<b>San Bernardino County Total</b>		221,104	\$1,678,178
Calleguas MWD	\$9.58	244,634	\$2,343,589
<b>Ventura County Total</b>		244,634	\$2,343,589
San Diego CWA	\$11.51	1,056,540	\$12,160,774
<b>San Diego County Total</b>		1,056,540	\$12,160,774
<b>TOTAL</b>	<b>\$10.06</b>	<b>4,138,742</b>	<b>\$41,653,390</b>

Notes:

- a. The revenues and parcels are only estimates. Actual revenue collected could be less than projected due to tax payment delinquencies.
- b. Based on estimates provided 11/12/98 by Reiter-Lowry Consultants, excepting Annexation No. 70

## ***Eastern MWD Annexation No. 70***

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**OWNER(S)**

Brent and Shirley A. Sears  
 Michael and Cheryl Ferguson, et al

**CURRENT LAND USE**

Vacant

**PROPOSED USE**

Property will be developed as currently zoned as commercial. The general plan designation is a business park

**PROPOSED WATER USE**

**Total Demand**

24.6 AFY

Demand on Eastern/MWD= 9.8 AFY

**ANNEXATION CHARGE**

$(9.0 \text{ net acres} \times \$3,049) + \$5000 = \$32,441$