

June 15, 1999

To: Board of Directors (Executive Committee—Action)

From: General Manager _____

Submitted by: Gary M. Snyder
Chief Engineer _____

Subject: Informal Approval of Thirty-Ninth Fringe Annexation Concurrently to The Metropolitan Water District and Western Municipal Water District of Riverside County and Approval of the Resolution of Intent to Impose Standby Charges

RECOMMENDATION(S)

It is recommend that the Board:

1. Give informal approval as defined in Administrative Code 3100(b) for the Thirty-Ninth Fringe Annexation concurrently to The Metropolitan Water District of Southern California (Metropolitan) and Western Municipal Water District of Riverside County (Western); conditioned upon a cash payment to Metropolitan of the annexation charge of \$152,449.64 if completed by December 31, 1999, or at the then current annexation charge rate if completed after December 31, 1999, subject to such terms and conditions as may be fixed by the Board in granting formal consent to such annexation when a request therefore has been received;
2. Approve the plans for Implementing Water Use Efficiency Guidelines (Plan) for this proposed annexation attached as Exhibit A; and
3. Approve the form of resolution of intention to impose water standby charges at the rate of \$9.23 per acre or per parcel of less than one acre within the proposed annexation, substantially in the form of Exhibit B to this letter.

EXECUTIVE SUMMARY

Western has requested informal approval for the Thirty-Ninth Fringe Annexation concurrently to Metropolitan and Western. This currently uninhabited territory contains approximately 48.36 acres. The area is expected to be developed for residential purposes.

Western has submitted an acceptable Plan pursuant to Section 3107 of Metropolitan’s Administrative Code. The total projected water demand on Metropolitan of the annexing area is 66.5 acre-feet per year (AFY) from imported supplies.

Western has requested that Metropolitan impose water standby charges within the annexing territory at the rate of \$9.23 per acre or per parcel of less than one acre (the rate at which water standby charges are presently levied in other portions of Western).

DETAILED REPORT

By a letter dated May 11, 1999, Western has requested informal approval as defined in Administrative Code 3100(b) for the Thirty-Ninth Fringe Annexation concurrently to Metropolitan and Western. Daniel F. and Joan C. Hollingsworth, the property owners of the vacant site, intend to develop approximately 107 residential lots.

The proposed annexation territory is located in the city of Murrieta, approximately one-quarter (¼) mile north of Clinton Keith Road at California Oaks Road in the Antelope Hills area, as shown on the attached map Exhibit C. City of Murrieta zoning for the site is primarily RS-1, single-family residential, which is consistent with the General Plan designation.

Western has submitted an acceptable Plan pursuant to Section 3107 of Metropolitan's Administrative Code. The total projected water demand is 66.5 AFY, all from Metropolitan through Western.

This annexation is subject to the provisions of the California Environmental Quality Act (CEQA). CEQA will be complied with prior to the time that formal approval of this annexation is requested from Metropolitan. At that time, as required by CEQA, the Board will review and consider pertinent environmental documentation.

The annexation charge has been calculated pursuant to Section 3300 of Metropolitan's Administrative Code. Utilizing the current rate of \$3,049 per acre and the sum of \$5,000 for processing costs, the annexation charge amount is \$152, 449.64, if completed by December 31, 1999. The \$5,000 processing charge has already been paid. If the annexation is completed after December 31, 1999, the annexation will be calculated based on the then current rate.

Completion of the annexation will be subject to such terms and conditions as may be fixed by the Board in granting formal consent to such annexation. Western has requested that Metropolitan impose water standby charges within the annexation territory at the rate of \$9.23 per acre or per parcel of less than one acre (the rate at which water standby charges are presently levied in other portions of Western). Under the requirements of Article XIII D of the California Constitution (Proposition 218), such charges must be treated as new assessments, subject to approval by the property owners in the area to be annexed through mailed ballot proceedings. Exhibit B is the form of resolution of intention to impose water standby charges which, if adopted by the Board, will authorize the Executive Secretary to mail notices to the property owners. The notices to property owners will include ballots which the property owners will be asked to mark and return. Ballots will be tabulated at a public hearing on the assessments scheduled to commence on September 14, 1999, and unless a majority of those ballots received from property owners

(weighted according to the proportionate obligation of each property) protest the charges, imposition of the water standby charges in the annexed area may be considered by the Board concurrently with formal approval of annexation.

PA/bm:rev2

Exhibit A

Exhibit B

Exhibit C

Exhibit A

DATE: April 5, 1999

PLAN FOR IMPLEMENTING WATER USE EFFICIENCY
GUIDELINES FOR WESTERN MUNICIPAL WATER DISTRICT'S
39th ANNEXATION TO THE
METROPOLITAN WATER DISTRICT OF SOUTHERN CALIFORNIA

General Description of Annexing Area:

The area proposed for annexation is located in the City of Murrieta and consists of approximately 48.36 acres of mixed use _____, commercial use _____, vacant land X , other _____. It is located in the City of Murrieta. Elsinore Valley Municipal Water District (EVMWD) is the water purveyor.

Description: Tentative Tract 25273. No development plans have been submitted to the City of Murrieta, however, it is anticipated that development will occur within 1999.

Annual Water Use:

The projected total demand in the annexation area will be about 21.68 million gallons per year (66.5 AF/Y). The annexation area will receive water from Metropolitan Water District of Southern California (MWD) via a Western/MWD/Eastern connection. -0- % of this area's water demand will be served by EVMWD from local groundwater supply. The remaining 100 % will be from MWD at full build-out. The demands on MWD will be minimized by incorporating various conservation measures discussed below in the development plan.

Peak Water Use:

The projected maximum day demand in the annexation area is estimated to be about 118,770 gallons (133 AF/Y) based on a peaking factor of 2 times average daily flow. The peak demand on MWD will be minimized by the construction and operation of local storage facilities.

Reclaimed Supplies:

Western Municipal Water District (Western) promotes the use of reclaimed water by means of an active program involving its member agencies. At the present time, EVMWD does not have any reclaimed water supplies. Therefore, a dual distribution system shall be constructed to accommodate such supplies when they become available in the future. In the event of the inclusion of industrial processes, decorative lakes or landscaped areas exceeding one acre within the annexation area, reclaimed water or non-potable water supplies shall be developed and used for such water requirements.

Water Conservation:

Western's water conservation program draws on support from several areas. A garden specialist, an education specialist, a water conservation specialist, and other staff establish high visibility in the community to provide information and assistance on water resource conservation.

Western operates "Landscapes Southern California StyleSM", a unique conservation education garden at their headquarters office located at 450 Alessandro Boulevard in Riverside. The purpose of the garden is to assist in conserving California's water resources by increasing the public's acceptance, use of, and desire for water-efficient landscaping. More than 13,000 people each year take a self-guided tour of the site viewing more than 200 species of plants, landscape designs, and irrigation systems that contribute to water efficiency. Garden staff is on-hand to help them solve their landscape problems with water-wise alternatives. Western's garden specialist coordinates landscape seminars for the public, calling upon local landscape professionals to guide participants through the step-by-step process of design, installation, and maintenance. Other activities include an annual water-wise plant sale, guided tours and colorful off-site slide presentations. The Garden Guide which includes a plant list and colorful photographs, is available at no charge in the District's lobby and in the garden. Conservation and water issue messages are relayed periodically to customers via press releases, speeches, bill stuffers, and other customer messages.

Western's education specialist chairs the Water Education Advisory Council of western Riverside County, a committee of representatives from eight local water purveyors that develop programs and provide innovative services for educators in grades K – 12 in Western's general service area, covering 503 square miles. More than 211 public and private schools benefit from these regional programs. To date, approximately 263,000 students and educators have been reached through programs such as:

A mini-grant program

Educators can apply for grants worth up to \$500 to be used towards creative water-related projects.

The regional book distribution program

More than 165 sets of water-related books have been donated to elementary schools throughout western Riverside County.

A 30-minute water conservation theatre program

First through third grade students within the District are given the opportunity to learn about water through this entertaining performance.

The "I'm a Water Wise Kid" poster contest

Fifth graders within the District who best illustrate their knowledge about water are recognized at

their schools and are awarded prizes for their efforts.

Science Fair awards

Students who submit top water-related science fair projects earn a United States Savings Bond.

The H₂O Explorer Badge

Scouts and home-schoolers are given the opportunity to earn the embroidered H₂O Explorer Badge by completing five activities of their own choosing.

Western is a signatory to the Memorandum of Understanding Regarding Urban Water Conservation in California, an agreement formulated in cooperation with the State Department of Water Resources and the State Water Conservation Coalition. As a signatory, Western will make good faith efforts to implement a series of water conservation measures referred to as Best Management Practices, or BMPs (see enclosed Attachment "A"). To the extent it is practicable to do so, within the limits of its authority and jurisdiction, Western intends to apply the 14 BMPs as identified by Metropolitan Water District throughout its service area in accord with, and as a part of its continuing water conservation efforts. Western's water conservation specialist coordinates programs that enable wholesale and retail customers to conserve water. Programs include residential toilet retrofits and commercial, industrial, and institutional fixture retrofits. Western also provides financial support for the Riverside-Corona Resource Conservation District to implement landscape water use audits for commercial, agriculture, and large residential properties within the District.

Model Home: At least one model home within the annexation area shall demonstrate a water conserving landscape.

Interruption of Service:

Local storage, groundwater, groundwater production capacity, system meter connections and other measures such as Canyon Lake produce 11,500 acre feet per year. Through the use of groundwater production and Canyon Lake, EVMWD is able to sustain a seven-day interruption in service from MWD.

Compliance:

To the extent practicable, the following Agencies and property owners will assure compliance with the provisions of MWD's water use Efficiency Guidelines as indicated in MWD's Administration Code Section 3107 and shall report to MWD regarding such compliance.

WESTERN MUNICIPAL WATER DISTRICT:

To the extent practicable, Western will assure compliance with the provisions of MWD's water use Efficiency Guidelines as indicated in MWD's Administration Code Section 3107 and shall report to MWD regarding such compliance.

WESTERN MUNICIPAL WATER DISTRICT

By: _____ Date: _____

DONALD L. HARRIGER
General Manager

ELSINORE VALLEY MUNICIPAL WATER DISTRICT

By: _____ Date: _____

DAN HOLLINGSWORTH

By: _____ Date: _____

By: _____ Date: _____

ATTACHMENT A

URBAN CONSERVATION BEST MANAGEMENT PRACTICES

1. Water Survey Programs for Single-Family Residential and Multi-Family Residential Customers.
2. Residential Plumbing Retrofit
3. System Water Audits, Leak Detection, and Repair
4. Metering with Commodity Rates for all New Connections and Retrofit of Existing Connections
5. Large Landscape Conservation Programs and Incentives
6. High-efficiency Washing Machine Rebate Programs
7. Public Information Programs
8. School Education Programs
9. Conservation Programs for Commercial, Industrial, and Institutional Accounts
10. Wholesale Agency Assistance Programs
11. Conservation Pricing
12. Conservation Coordinator
13. Water Waste Prohibition
14. Residential Ultra Low Flow Toilet Replacement Programs

Exhibit B

THE METROPOLITAN WATER DISTRICT
OF SOUTHERN CALIFORNIA

RESOLUTION _____

**RESOLUTION OF THE BOARD OF DIRECTORS
OF THE METROPOLITAN WATER DISTRICT OF
SOUTHERN CALIFORNIA
GIVING NOTICE OF INTENTION TO IMPOSE
WATER STANDBY CHARGE
CONTINGENT UPON ANNEXATION**

WHEREAS, at its meeting on December 14, 1993, the Board of Directors (“Board”) of The Metropolitan Water District of Southern California (“Metropolitan”) approved the rate structure and additional revenue sources described in the Board letter on the Financial Structure Study dated December 1, 1993, including a readiness-to-serve charge;

WHEREAS, under authority of Section 134.5 of the Metropolitan Water District Act, a readiness-to-serve charge may be collected as an availability service charge from the member public agencies within Metropolitan, or may be imposed as a water standby charge against individual parcels within Metropolitan;

WHEREAS, under such authority, the water standby charge may be imposed on each acre of land or each parcel of land less than an acre within Metropolitan to which water is made available for any purpose by Metropolitan, whether the water is actually used or not;

WHEREAS, certain member public agencies of Metropolitan including Western Municipal Water District of Riverside County (Western) have requested the option to provide collection of all or a portion of their readiness-to-serve charge obligation through a Metropolitan water standby charge imposed on parcels within those member agencies;

WHEREAS, the owners of the parcels identified in the attached Engineer's Report dated June 1999 have applied for annexation into Western and Metropolitan;

WHEREAS, upon annexation, Metropolitan water will be available to such properties and such parcels will receive the benefit of the projects provided in part with proceeds of Metropolitan water standby charges, as described in the Engineer's Report; and

WHEREAS, Western has requested that Metropolitan impose water standby charges on such properties at the rate specified in the Engineer's Report and provided herein, following annexation of such properties into Metropolitan;

NOW THEREFORE, the Board of Directors of The Metropolitan Water District of Southern California does hereby resolve, determine and order as follows:

Section 1. That notice is hereby given to the public and to each member public agency of The Metropolitan Water District of Southern California of the intention of Metropolitan's Board to consider and take action at its regular meeting to be held July 13, 1999, on the General Manager's recommendation to impose a water standby charge for fiscal year 1999-2000 on the properties described in the Engineer's Report attached as Attachment 1 to this Resolution and incorporated herein by reference. The Engineer's Report was prepared by a registered professional engineer certified by the State of California.

Section 2. That the proposed water standby charge per acre of land, or per parcel of land less than an acre, as shown in the Engineer's Report, shall be \$9.23, which is equal to the amount of Metropolitan's existing standby charge on other properties located within the territory of Western. The Engineer's Report separates the special benefits from the general benefits and identifies each of the parcels on which a special benefit is conferred. No charge on any parcel shall exceed the reasonable cost of the proportional special benefit conferred on that parcel.

Section 3. That the proposed water standby charge, if imposed following completion of the proposed Thirty-Ninth Fringe Annexation, shall be collected on the tax rolls, together with the ad valorem property taxes which are levied by Metropolitan for the payment of pre-1978 voter-approved indebtedness, or at Metropolitan's election may be billed directly to the property owners. Any amounts so collected shall be applied as a credit against Western's obligation to pay its readiness-to-serve charge. After such member agency's readiness-to-serve charge allocation is fully satisfied, any additional collections shall be credited to other outstanding obligations of such member agency to Metropolitan or future readiness-to-serve obligations of such agency.

Section 4. That the Executive Secretary is hereby directed to provide written notice of the proposed water standby charge by mail to the record owner of each property identified in the Engineer's Report not less than 45 days prior to the date of the public hearing identified in Section 5. Each notice shall be given in accordance with the requirements of Article

XIII D, Section 4, of the California Constitution, and shall be in a form approved by the General Counsel. Each notice shall include an assessment ballot whereby the owner may indicate his or her name, reasonable identification of his or her parcel, and his or her support for or opposition to the proposed water standby charge. Each notice shall also include a description of the procedures for the completion, return and tabulation of ballots, which shall be in a form approved by the General Counsel.

Section 5. That the Board will meet in regular session at its meeting on September 14, 1999, to hold a public protest hearing at which interested parties may present their views regarding the proposed water standby charges and the Engineer's Report. All written protests and comments presented at the hearings or received by the Executive Secretary on or before the conclusion of the public hearing which contain a description sufficient to identify the land owned by the landowner will be given due consideration by the Board before its final action on the proposed water standby charge, and all assessment ballots will be tabulated. If, upon the conclusion of the hearing, ballots submitted in opposition to the water standby charge (weighted according to the proportionate financial obligation of the affected property) exceed the ballots submitted in favor of the water standby charge, the water standby charge shall not be imposed.

Section 6. That imposition of the proposed water standby charges, if authorized by the Board following the public protest hearing, will be contingent upon completion of the concurrent annexation of the Thirty-Ninth Fringe Annexation to Metropolitan and Western. If water standby charges are approved and such annexation is not completed in time to permit imposition of standby charges for fiscal year 1999-2000, Metropolitan may levy standby charges at the rate stated in this Resolution beginning in a subsequent fiscal year.

Section 7. That in the event that the water standby charge, or any portion thereof, is determined to be an unauthorized or invalid fee, charge or assessment by a final judgment in any proceeding at law or in equity, which judgment is not subject to appeal, or if the collection of the water standby charge shall be permanently enjoined and appeals of such injunction have been declined or exhausted, or if Metropolitan shall determine to rescind or revoke the water standby charge, then no further standby charge shall be collected within the territory described in the Engineer's Report and Western Municipal Water District shall pay its readiness-to-serve charge obligation to Metropolitan in full, as if imposition of such water standby charges had never been sought.

Section 8. That this Board finds that the proposed water standby charges provided in this Resolution are exempt from the provisions of the California Environmental Quality Act (CEQA) under State CEQA Guidelines 15378(b)(5) since they constitute the creation of government funding mechanisms which do not involve commitment to any specific project which may result in a potentially significant physical impact on the environment or which will be used to fund projects which have CEQA documentation in place prior to construction of any facility or facilities.

Section 9. That the General Manager is hereby authorized and directed to take all necessary action to satisfy relevant statutes requiring notice by mailing or by publication.

I HEREBY CERTIFY that the foregoing is a full, true and correct copy of a Resolution adopted by the Board of Directors of The Metropolitan Water District of Southern California, at its meeting held on July 13, 1999.

Executive Secretary
The Metropolitan Water District
of Southern California

**THE METROPOLITAN WATER DISTRICT OF SOUTHERN CALIFORNIA
ENGINEER'S REPORT**

**PROPOSED PROGRAM TO LEVY WATER STANDBY CHARGES IN WESTERN
MUNICIPAL WATER DISTRICT ANNEXATION NO. 39**

June 1999

REPORT PURPOSE

The Metropolitan Water District of Southern California (Metropolitan) has built and is building major capital facilities and has implemented water management programs that provide water supplies and delivery throughout its service area. This report has two purposes: (1) to describe the water supply and delivery capital projects and programs, which provide benefits both locally and throughout the service area and will be financed in part by Metropolitan's readiness-to-serve (RTS) charge, including a request by Western Municipal Water District of Riverside County (Western) to collect a portion of its RTS obligation through the levy of a Metropolitan water standby charge, and (2) to address the method and basis for levying a water standby charge on benefiting properties.

These facilities and programs consist of the State Water Project system, a major regional water storage reservoir, and system-wide improvements and rehabilitation, water conservation projects, financial assistance for water recycling and ground water recovery facilities. This combination of facilities and programs is an integral part of the region's and Metropolitan's strategic plan to maintain reliable water supplies and to insulate the service area from disruptions in water service during droughts and natural emergencies.

Metropolitan levies the RTS charge on its member agencies to recover a portion of the debt service on bonds issued to finance capital facilities needed to maintain reliable service of good quality water to meet existing demands on Metropolitan's system. The water standby charge is an existing charge levied on parcels of land within certain of Metropolitan's member agencies, including Western, as a method of collecting part or all of the RTS charge obligation of the member agency containing the parcel. At the request of these member agencies, a water standby charge is levied as a method of collecting part or all of the RTS charge obligation of the member agency containing the parcel. The water standby charge will be utilized for capital payments, and debt service on capital projects.

The properties identified on Attachment A have applied for annexation into Metropolitan. Consent by the property owners to Metropolitan's levying of an annual water standby charge in the amount of \$9.23 per acre, or \$9.23 per parcel of less than one acre, is a condition to annexation of these properties into Western and Metropolitan.

BACKGROUND

Delivery of water is one of the essential infrastructure services in an industrial economy. Like electrical energy, natural gas, transportation, and telecommunications, every household and virtually every business and industry in Southern California uses water. Because

these services are so widespread in a modern economy, shortages can have far reaching and serious consequences.

Metropolitan imports supplemental water supplies for over 16 million residents in portions of six counties: Los Angeles, Orange, Ventura, Riverside, San Bernardino, and San Diego. In Metropolitan's almost 5,200-square mile service area, nearly 60 percent of the water supplies are imported from the Colorado River and California's State Water Project (SWP). Metropolitan, a public agency, provides these water supplies as a supplement to local groundwater and surface water resources.

Growing Demand for Water

About one out of every two Californians lives in Metropolitan's service area. During the 1980's more than 300,000 people were added to the service area each year, as a result of a strong economy. Regional growth management plans project that Southern California's population will continue to grow by more than 230,000 people each year over the next 23 years -- increasing from the current 16.1 million in 1997 to over 21.5 million by 2020. Based on this projected growth, regional water demands under normal weather conditions are expected to increase from the current 3.6 million acre-feet to 4.9 million acre-feet by 2020. Above-normal demands, under hot and dry weather conditions, can be about seven to nine percent greater than normal-weather demands.

The ongoing competition for water to serve the urban, agricultural, and environmental needs of the western states has resulted in the need to invest in infrastructure and operational improvement, to ensure the continued certainty of firm deliveries to southern California from the Colorado River and the State Water Project. Coupled with the diverse and competing needs of locally developed water in the region, the problem of providing a reliable water supply becomes even more difficult. What is needed is a coordinated and balanced regional response to growing demands.

METROPOLITAN'S RESPONSE TO GROWING WATER DEMANDS

To respond to growing demands for water, Metropolitan and its member agencies collectively examined all of the available local and imported resource options in order to develop a least-cost plan that meets the reliability and quality needs of the region. The product of this intensive effort is a 25-year Integrated Resources Plan (IRP) that offers a realistic means of achieving a reliable and affordable water supply for Southern California into the next century.

The major objective for the IRP was developing a comprehensive water resources plan that ensures: (1) reliability, (2) affordability, (3) water quality, (4) diversity of supply, and (5) adaptability for the region, while recognizing the environmental, institutional, and political constraints to resource development.

As part of the IRP, Metropolitan is continuing its water supply program to maintain the reliability of its water supply and delivery system and to meet the needs of existing and potential consumers and land uses within its service area. This program includes the construction of capital facilities and implementation of water management programs. Capital facilities, representing substantial current expenditures, include the State Water Project aqueduct system, the Eastside Reservoir Project, and water transmission system improvements and rehabilitation. These facilities provide the storage and transmission of water required throughout

Metropolitan's service area. The benefits of these capital projects are local and also system wide, as the facilities directly increase the reliable delivery of water throughout Metropolitan's service area.

State Water Project

The State Water Project (SWP) is a major water source for Metropolitan. Metropolitan, one of twenty-nine agencies that have contracts for water service with the Department of Water Resources, is entitled to over 2 million acre-feet of the total SWP entitlements of 4.2 million acre-feet. The SWP transports water directly from the Sacramento-San Joaquin Delta and Feather River water released from Oroville Dam that has traveled to the Delta. The SWP conveys this supply south via the California Aqueduct to Metropolitan's service area. Under certain dry conditions, the State Department of Water Resources (DWR) cannot meet all of its contractors' demands for SWP entitlement water. DWR is participating in the CALFED process to develop additional facilities and programs to increase the reliability of SWP supplies.

In 1960, Metropolitan contracted with DWR to receive SWP supplies. Under this contract Metropolitan pays allocable portions of the construction and operation and maintenance costs of the system through at least year 2035, regardless of the quantities of project water Metropolitan takes.

All Metropolitan member agencies benefit from SWP and State project water is distributed to existing consumers in all six counties within Metropolitan's service area. The potential benefit of the SWP in fiscal year 1999-2000 is shown in Table 1.

Eastside Reservoir Project

The Eastside Reservoir Project, along with water transfers, comprehensive groundwater management, conservation, and recycling programs already implemented, is needed to ensure reliable water supplies and delivery to Metropolitan's consumers throughout the service area. This new reservoir will provide 800,000 acre-feet of storage capacity. Water from the Colorado River Aqueduct and SWP is scheduled for Eastside Reservoir Project storage and subsequent distribution throughout Metropolitan's service area.

Storage within Metropolitan's water system is vital to regulate fluctuating sources of supply, to meet varying customer demands, and to ensure water service during droughts and earthquakes. The water sources available to Metropolitan are subject to extended droughts and to interruption from earthquakes, since both the California Aqueduct and the Colorado River Aqueduct cross major faults. The reservoir will permit Metropolitan to accumulate water from a variety of sources, to be held in storage or scheduled for replenishment delivery to groundwater basins. This stored water provides a reserve against shortages when supply sources are limited or disrupted. The reservoir also preserves Metropolitan's capability to deliver water during scheduled maintenance periods, when facilities must be removed from service for rehabilitation, repair, or maintenance. The potential benefit of the Eastside Reservoir Project in fiscal year 1999-2000 is shown in Table 1.

System Improvements

Metropolitan has an ongoing commitment, through physical system improvements, to maintain the reliable delivery of water throughout the entire service area. System improvement projects include additional conveyance facilities to increase dependable water supplies, provide alternative system delivery capacity, and enhance system operations. It also includes projects to upgrade obsolete facilities or equipment, or to rehabilitate or replace spent facilities or equipment. These projects are needed to enhance system operations, comply with new regulations, and maintain a reliable distribution system. A list of distribution system improvement projects is given in Table 2.

LONG-RANGE FINANCIAL PLANNING

The development and delivery of a reliable water supply comes at a cost. Since passage of Article XIII A of the California Constitution (Proposition 13 of 1978), Metropolitan has necessarily relied more on water sales revenue than on ad valorem property taxes for the payment of construction debt. Water sales have become the dominant source of revenue, not only for operation and maintenance of the vast network of facilities supplying water to Southern California's coastal plains, but also for replacement and improvement of capital facilities.

The increased reliance on highly variable water sales revenue increases the probability of substantial rate swings from year to year mainly resulting from changing weather patterns and has placed an increasing burden on current rate payers, which might more equitably be paid in part by assessments on land that in part derives its value from the availability of water.

Water Standby Charge

Metropolitan's water standby charge is authorized by the State Legislature and has been levied by Metropolitan since fiscal year 1992-93. The projects to be supported in part by a water standby charge are capital projects that are of both local and Metropolitan-wide benefit to existing water users, as well as current landowners. The estimated potential benefits system-wide are several times the amount to be recovered by means of the water standby charge.

Water standby charges are levied by Metropolitan only within the areas served by member agencies which requested that water standby charges be utilized as a means of collecting that agency's RTS obligation. Western has requested that a water standby charge be utilized to collect part of its RTS obligation.

The following table lists the parcels included in Annexation No. 39 and the proposed water standby charge for fiscal year 1999-2000.

Water standby charges for Annexation No. 39

<u>Parcel Number</u>	<u>Acres</u>	<u>Standby Charge (FY 99-2000)</u>
359-210-026-4	13.73	\$126.72
359-210-027-5	34.31	\$316.68
Total		\$443.40

The estimated potential benefits of Metropolitan's water supply program to property throughout its service area is approximately \$317 million for fiscal year 1999-2000, as shown in Table 1. An average total water standby charge of \$77 per acre of land or per parcel of less than one acre would be necessary to pay for the total potential program benefits. Benefits in this amount will accrue to each acre of property and parcel within Annexation No. 39 upon annexation into Metropolitan, as these properties become eligible to use Metropolitan water. Because (except for certain contractual deliveries as permitted under section 131 of the Metropolitan Water District Act) only properties located within Metropolitan's boundaries may receive water supplies from Metropolitan, any benefit received by the public at large or by properties outside of the proposed area to be annexed is merely incidental. It is estimated that the general benefit portion of the benefit received from the improvements to be financed in part through the proposed water standby charges is less than five percent of the total benefit.

Table 3 shows that the distribution of water standby charge revenues from the various counties and agencies, including Annexation No. 39, would provide a net revenue flow of approximately \$42 million for fiscal year 1999-2000. This total amount is less than projected collections from the RTS charge. Metropolitan will use other revenue sources, such as water sale revenues, readiness-to-serve charge revenues (except to the extent collected through water standby charges, as described above), interest income, and revenue from sales of hydroelectric power, to pay for the remaining program benefits. About eighty percent of the total cost of the improvements benefiting the annexing area will be paid from these other sources, thus ensuring that no parcel within Annexation No. 39 is assessed water standby charges in excess of the reasonable cost of the proportional special benefit conferred on that parcel.

SUMMARY

The foregoing and the attached tables describe the current benefits provided by the projects listed as mainstays to the water supply system for Metropolitan's service area. Western has requested that a water standby charge be imposed on lands within Annexation No. 39 as a credit against Western's readiness-to-serve charge for fiscal year 1999-2000, in the amount of \$9.23 per acre or parcel of less than one acre levied by Metropolitan within Western. The special benefits described in this Engineer's Report far exceed the recommended charge. The water standby charges for parcels within Annexation No. 39 total \$443.40.

Prepared Under the Supervision Of:

B. Anatol Falagan RCE 45669

Principal Engineer

Recommended By:

Christine M. Morioka

Principal Resource Specialist

TABLE 1

**ESTIMATED DISTRIBUTION OF BENEFITS OF WATER SUPPLY
PROGRAM THAT COULD BE PAID BY RTS CHARGE**

	Estimated Potential Program Benefits FY 1999-2000	\$ Per Acre or \$ Per Parcel Less Than 1 Acre
Water Transmission Storage and Supply Program		
Net Capital Payments to State Water Project (Less Portion Paid by Property Tax Revenue)	\$113,497,388	\$27.42
Debt Service for Water Storage Including the Eastside Reservoir Project	\$83,766,798	\$20.24
Debt Service for System Improvements (less Portion Paid by Treatment Surcharge)	\$86,772,439	\$20.97
Sub-Total Capital and Debt Service Payments	\$284,036,625	\$68.63
less Estimated Water Standby Charge Revenues (Including Annexation No. 39)	(\$41,653,773)	(\$10.06)
Remaining Capital and Debt Service Costs Recovered by RTS, Water Sales, Interest Income and Other Revenues	\$242,382,852	\$58.56
Water Management Programs: Water Recycling, Groundwater Recovery and Water Conservation Projects	\$33,153,360	\$8.01
Subtotal Capital, Debt Service and Water Management Programs Costs not Paid by Water Standby Charge Revenues	\$275,536,655	\$66.58
Total Cost: Capital, Debt Service and Water Management Programs	\$317,189,985	\$76.64

TABLE 2

DISTRIBUTION SYSTEM IMPROVEMENT PROJECT BENEFITS

Distribution System Improvement

All Plants - Replace Power Supply System
 All Plants - Replace Water Flowmeter Instruments
 All Pump Plants 230KV External Heat Exchangers
 Allen-McColloch Pipeline Purchase
 Auld Valley Pipeline #1
 Box Springs Feeder - Schedule 316
 Central Pool Augmentation Project
 Centralized Control System - Eagle Rock Area
 Centralized Control System - General Design
 Centralized Control System - Hdqtrs Monitoring
 Chemical Unloading Facility
 Chlorination Structure - Foothill Feeder
 Chlorination System at Reservoirs
 Colorado River Aqueduct - Gene Plant Heat Exchanger
 Colorado River Aqueduct - Hinds Pump Plant, Modify Pump Impeller
 Colorado River Aqueduct - Install Water Level Alarm System
 Colorado River Aqueduct - Modification of Blowoff Structure
 Colorado River Aqueduct - Replace Circuit Breakers
 Colorado River Aqueduct - Replace Gene Pump Plant Station Service
 Colorado River Aqueduct - Replace Transformer Bank No. 1
 Colorado River Aqueduct - Water Storage
 Colorado River Aqueduct - Intake Pump Plants, Replace Sta Service
 CRA Lakeview Siphon - Repair Deteriorated Joints in 1st Barrel
 Desalination Demonstration Project
 Distribution System - Replace Flowmeter Instruments
 District Reservoirs - Aqueous Ammonia Feed
 Dist. System Improvements - Chemical Unloading
 Eagle Mountain, Hinds - Service Facilities
 Eagle Mountain, Hinds - Modify Pumps
 Eagle Mountain, Hinds - Pump Modifications
 Eagle Mountain, Hinds Rehabilitate 2 Main Transformer
 Eagle Mountain, Hinds - Replace Vibration Monitors
 East Valley Feeder - Relocate at Hollywood
 East Valley Feeder - Structural Modifications
 Enlarge Foothill Feeder Control Structure
 Enlargement of Chemical Unloading Facility
 Etiwanda Pipeline
 Foothill Area Study
 Foothill Feeder - Devil Canyon Power Plant
 Foothill Feeder - Rialto Pipeline
 Foothill Feeder - San Dimas Facilities
 Foothill Feeder - San Fernando Tunnel
 Foothill Feeder - San Fernando Tunnel
 Garvey Reservoir Junction Structure
 Garvey Reservoir Junction Structure - Replace Valves
 Garvey Reservoir - Floating Cover
 Garvey Reservoir - Inlet & Outlet Conduit
 Garvey Reservoir - Junction Structure
 Garvey Reservoir - Modify Desilting Basins

TABLE 2 (CONTINUED)

DISTRIBUTION SYSTEM IMPROVEMENT PROJECT BENEFITS

Distribution System Improvement

Gene Pump Plant - Mechanical Maintenance Shop
 Gene Pump Plant - Replace 230KV Circuit Breaker
 Gene Pump Plant - Replace Power Cable
 Gene Pumping Plants - Testing Lab Addition
 Hinds - Rehabilitation Bank 1 Main Transformer
 Hinds - Replace 230V Circuit Breakers
 Inland Feeder R/W (BSF, Lakeview, SD 4 & 5)
 Inland Feeder System - Perris Control Facility
 Inland Feeder
 Install Chlorine & Ammonia Analyzers
 Intake Pumping Plant - Replace Standby Generator
 La Verne Facility - Machine Shop
 La Verne Facility - Maintenance Shop
 La Verne Facility - Paint Drying Facility
 La Verne Facility - Replace Machine Shop
 La Verne Facility - Wheeler Ave Entrance
 La Verne Maintenance Facility Expansion
 Lake Mathews - Chlorination Facility
 Lake Mathews - Control Tower - Replace Valves
 Lake Mathews - Dike #1 - Install Piezometers
 Lake Mathews - Forebay Outlet Structure
 Lake Mathews - Outlet Tower - Maintenance
 Lake Mathews - Domestic Water System
 Lake Mathews - Electrical System
 Lake Mathews - Lumber Storage Building
 Lake Mathews - Propane Storage Tank
 Lake Mathews - Rehabilitate Electrical System
 Lake Mathews - Replace Electrical Service
 Lake Mathews - Replace Howell-Bunger Valve
 Lake Mathews - Replace Southerly Security Fence
 Lake Mathews - Seepage Alarms
 Lake Perris Bypass Pipeline
 Lake Perris Pumpback Expansion
 Lake Perris Pumpback Facility
 Lake Skinner
 Lake Skinner - Install Aeration System
 Lake Skinner - Propane Storage Tank
 Lake View Pipeline - Install Cathodic Protection
 Live Oak Reservoir - Foothill Feeder System
 Live Oak Reservoir - Improvements
 Lower Feeder - Relocation in Imperial Hwy
 Lower Feeder - Replace/Protect Imperial Highway
 Mathews & Diemer - Modify Chlorine Tanks
 Microwave Communication System
 Microwave Communication System - ROW
 Mills Filtration Plant - Service Connection
 Modify Control System
 MWD Share Design & Construction LA-35

TABLE 2 (CONTINUED)

DISTRIBUTION SYSTEM IMPROVEMENT PROJECT BENEFITS

Distribution System Improvement	
Oak St Pressure Control Station - Valve Replacement	
OC Reservoir - Modify Electrical Control Center	
Orange County Feeder Relocation	
Orange County Feeder - Pressure Relief Structure	
Orange County Feeder - Relocation at Kimber	
Orange County Feeder - Service Connection PM-1	
Orange County Reservoir - Floating Cover	
Orange County Reservoir - Replace Chlorination Equipment	
PABX Communication System	
Palos Verdes Feeder - Modifications of L.A. City	
Palos Verdes Feeder - Relocation (MWD's Portion)	
Palos Verdes Feeder - Washington	
Palos Verdes Reservoir - Bypass Pipelines	
Pump Plants - Rehabilitate Main Pumps	
Pumping Plants - Replace Recorders	
Replace 75 Underground Storage Tanks	
Replace Flowmeters on Service Connections	
Rialto Pipeline - Delivery Facilities	
San Diego Aqueduct Rep San Jacinto	
San Diego Canal Enlarge Phase 2	
San Diego Pipe #5 - Schedule SD-17	
San Diego Pipeline Nos. 2, 3 - Modifications	
San Diego Pipeline No. 5 Schedule SD-16	
San Diego Pipeline No. 6	
Santa Ana River Crossing - Seismic	
Santa Monica Feeder - Modify Control Structure	
Santa Monica Feeder - Repair/Retrofit 28 Manhole Risers	
Sepulveda Feeder System, West Valley Feeder No. 2	
Sepulveda Feeder System - Calabasas Feeder	
Sepulveda Feeder - Balboa Inlet	
Sepulveda Feeder - Sepulveda Canyon Control	
Skinner Filtration Plant - Area Maintenance Center	
Soto Street Maintenance Center - Propane Storage	
South (Orange) County Pipeline - Joint Participation & Purchase	
Supervisory Control of Copper Basin Facility	
Upgrading Communication System	
West Orange County Feeder - Relocation	
West Valley Area Study	
West Valley Feeder No. 1 - Modifications	
West Valley Feeder No. 2	
White Water Siphon Delivery Structure	
Yorba Linda Feeder	
Other System Reliability/Rehabilitation Projects	
Estimated Fiscal Year 1999-2000 Benefit	\$86,772,439

TABLE 3
PROJECTED FOR FISCAL YEAR 1999-2000
WATER STANDBY CHARGE
ESTIMATED REVENUE

Member Agencies	Unit Parcel Charge	These items estimated (a,b)	
		Number Of Parcels Or Acres	Gross Revenues (Dollars)
Beverly Hills			
Burbank	\$14.20	28,100	\$399,018
Central Basin MWD	\$10.44	338,317	\$3,532,031
Compton	\$8.92	18,093	\$161,394
Foothill MWD	\$10.28	30,153	\$309,969
Glendale	\$12.23	44,481	\$544,006
Las Virgenes MWD	\$8.03	63,495	\$509,865
Long Beach	\$12.16	88,243	\$1,073,039
Los Angeles			
Pasadena	\$11.73	36,803	\$431,697
San Fernando	\$7.87	5,151	\$40,539
San Marino	\$8.24	4,972	\$40,970
Santa Monica			
Three Valleys MWD	\$12.21	151,224	\$1,846,451
Torrance	\$12.23	37,755	\$461,748
Upper San Gabriel Valley MWD	\$9.27	208,682	\$1,934,485
West Basin MWD			
Los Angeles County Total		1,055,471	\$11,285,212
Anaheim	\$8.55	68,278	\$583,776
Coastal MWD	\$11.60	84,759	\$983,209
Fullerton	\$10.71	32,982	\$353,238
MWD of Orange County	\$10.09	589,431	\$5,947,355
Santa Ana	\$7.88	53,264	\$419,723
Orange County Total		828,714	\$8,287,301
Eastern MWD	\$6.94	375,802	\$2,608,063
Western MWD of Riverside Co.	\$9.23	356,469	\$3,290,212
Western Annexation No. 39	\$9.23	48	\$443
Riverside County Total		732,319	\$5,898,718
Chino Basin MWD	\$7.59	221,104	\$1,678,178
San Bernardino County Total		221,104	\$1,678,178
Calleguas MWD	\$9.58	244,634	\$2,343,589
Ventura County Total		244,634	\$2,343,589
San Diego CWA	\$11.51	1,056,540	\$12,160,774
San Diego County Total		1,056,540	\$12,160,774
TOTAL	\$10.06	4,138,781	\$41,653,772

Notes:

- a. The revenues and parcels are only estimates. Actual revenue collected could be less than projected due to tax payment delinquencies.
- b. Based on estimates provided 11/12/98 by Reiter-Lowry Consultants, excepting Annexation

Exhibit C

